

# Persuading Communicating Voters

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## Abstract

We study a multiple-receiver Bayesian persuasion model in which the sender wants to implement a proposal and commits to a communication strategy which sends correlated messages to multiple receivers who have homogeneous beliefs and vote sincerely. Receivers are connected in a network and can perfectly observe their direct neighbors' messages. After updating their beliefs accordingly, receivers vote for or against the proposal. We characterize optimal communication on various network structures and find that the limited information spillovers in the model often do not prevent the sender from attaining maximum gain from persuasion. Our results highlight the importance of the network structure when designing optimal strategies, as voters are not necessarily better off with strictly more information. Surprisingly, the creation of new links may even benefit the sender.

**Keywords:** Bayesian Persuasion; Networks; Spillovers; Information Design; Voting

**JEL Classification:** C72, D72, D82, D85

## 1 Introduction

Multiple-receiver Bayesian persuasion models with private communication often assume that receivers do not exchange information with each other between receiving

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22 signals from the sender and taking their action. In reality, however, people usually  
23 deliberate before voting or simply before buying a product, and might consult friends  
24 and acquaintances in search of additional opinions and information. We model such  
25 communication among receivers prior to making a decision with a simple setup: re-  
26 ceivers are in a fixed network and neighbors can observe each other’s private messages.  
27 An application of such communication are social networks like Facebook or Twitter,  
28 where parties can target political adverts at specific (potential) voter groups. If a  
29 person likes or shares an ad or a video on Twitter for example, it is visible to all of  
30 their followers. When parties share information via Twitter, they are aware that this  
31 will (at least to some extent) spread through the network of their followers.<sup>1</sup>

32 Similar persuasion/voting situations also occur on a smaller scale. Non-profit  
33 organizations (such as UNESCO, Red Cross, Special Olympics) usually employ a  
34 CEO (who often is not a voting member) and a board of directors, who share decision-  
35 making responsibilities.<sup>2</sup> It is common in such organizations for the CEO (or for  
36 another board member) to make a proposal that is put to an internal vote.<sup>3</sup> If the  
37 CEO wishes to pass a particular proposal, she must also consider how the board  
38 members share the information she has provided with each other.

39 Incorporating a communication network complicates the sender’s problem of op-  
40 timal persuasion significantly, as she must also take into account the intricacies of the  
41 information flow between receivers when deciding how to design her communication  
42 strategy. An immediate question that arises is whether giving more information to  
43 the receivers would always make the sender worse off. Alternatively, can the sender  
44 actually benefit from greater information sharing between the voters?

## 45 1.1 Illustrative Example

46 Suppose that a non-profit organization consists of a CEO and an executive board  
47 with three members,  $M_1$ ,  $M_2$ , and  $M_3$ . The CEO realizes that there is a surplus in  
48 the budget and wishes to hire a new executive, who is either high quality (H) or low  
49 quality (L). Two approval votes are required for a hiring. Board members initially  
50 believe that the executive is high quality with probability  $1/3$  and they approve the  
51 hire if they believe with probability at least  $1/2$  that the executive is high quality. The  
52 CEO prepares three reports about the quality of the executive, two of which always  
53 favor approval while the third one presents the true findings. The CEO randomly  
54 assigns the reports among the board members.

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<sup>1</sup>Several papers study the use of social media to spread fake news; see [Allcott and Gentzkow \(2017\)](#), [Grinberg et al. \(2019\)](#), and [Zhuravskaya et al. \(2020\)](#).

<sup>2</sup>[Brickley et al. \(2010\)](#) estimates that roughly half of the U.S. hospitals do not include CEOs as voting members of the board. One reason for such practices is provided by [Ostrower et al. \(2007\)](#), which notes that having CEOs in the board creates a conflict of interest.

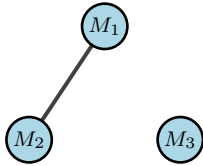
<sup>3</sup>The voting rule employed is usually simple majority; see UNESCO’s website for an example: <https://en.unesco.org/executiveboard/inbrief>.

55 First, assume that the board members do not communicate with each other, i.e.  
 56 they are in the empty network. The *communication strategy* of the CEO can be  
 57 formalized by distributions  $\pi(\cdot|H)$  and  $\pi(\cdot|L)$  on some set of signals. Let  $(h, h, \ell)$   
 58 denote the *signal* in which  $M_1$  and  $M_2$  receive *message*  $h$  (high quality) and  $M_3$   
 59 receives *message*  $\ell$  (low quality). While the chosen  $\pi$  is known by the board members,  
 60 under private communication they only observe their own message. Messages  $h$  and  
 61  $\ell$  can be interpreted as recommendations to hire and to not hire, respectively. A  
 62 private communication strategy for the CEO,  $\pi$ , is given in the following table.

$\pi$	$H$	$L$
$(h, h, h)$	1	0
$(h, h, \ell)$	0	$\frac{1}{4}$
$(h, \ell, h)$	0	$\frac{1}{4}$
$(\ell, h, h)$	0	$\frac{1}{4}$
$(\ell, \ell, \ell)$	0	$\frac{1}{4}$

After observing  $h$ , a board member's belief that the executive is high quality is  $(1/3 \cdot 1)/(1/3 \cdot 1 + 2/3 \cdot 1/2) = 1/2$ . Hence, after all realizations except  $(\ell, \ell, \ell)$  at least two board members approve the hire. Thus, by employing  $\pi$  the CEO can increase the probability of hiring the executive from the initial 0 to  $5/6$  (the *value* of  $\pi$ ).

63 Now, assume that  $M_1$  and  $M_2$  communicate and *exchange*  
 64 the information from the reports *before* making their decisions as shown below.



$\pi^p$	$H$	$L$
$(h, h, h)$	1	$\frac{1}{2}$
$(\ell, \ell, \ell)$	0	$\frac{1}{2}$

70 Communication strategy  $\pi$  is no longer optimal: when the signal realization is  $(h, \ell, h)$   
 71 or  $(\ell, h, h)$ ,  $M_1$  and  $M_2$  deduce that the executive is low quality, i.e. the true state is  
 72  $L$  (since these signals only realize in state  $L$ ). The executive is hired only when both  
 73  $M_1$  and  $M_2$  observe  $h$ , since the CEO cannot separate the beliefs of  $M_1$  and  $M_2$ . In  
 74 this case, optimal communication is public and is given by  $\pi^p$  above.

75 Note that with public communication, either *all* board members approve the hire  
 76 or *none* of them do. The value of  $\pi^p$  is  $1/3 \cdot 1 + 2/3 \cdot 1/2 = 2/3 < 5/6$ . Hence, the CEO  
 77 is *worse off* relative to the case where board members were not communicating. In  
 78 particular, the link between  $M_1$  and  $M_2$  decreases the optimal probability of success  
 79 due to the additional constraints imposed by the network.

80 The probability of implementing the sender's preferred outcome (e.g. hiring the  
 81 executive) under optimal public communication turns out to be the lower bound of  
 82 what the sender can achieve. It is therefore natural to ask if there are non-empty  
 83 networks where this lower bound is not reached. Would the sender prefer some types  
 84 of networks over others? Further, it is initially unclear whether adding a link to *any*  
 85 network *always* (weakly) decreases the value of an optimal communication strategy.  
 86

## 87 1.2 Overview of Results

88 We consider an exogenously given network, a binary state space, and a sender who  
89 commits to a communication strategy. The sender wishes to implement a certain out-  
90 come irrespective of the true state of the world. Receivers know the joint distribution  
91 of signals (vectors of messages), but only observe their own and their direct neigh-  
92 bors' private messages from the signal realization. Taking all available information  
93 into account, receivers update their beliefs and vote for the alternative which they  
94 believe most likely matches the true state. If the network is empty, our model reduces  
95 to the model of [Kerman, Herings, and Karos \(2020\)](#), which is used as a benchmark.

96 We first show that the upper bound of the optimal value is achieved on an empty  
97 network, so the sender would prefer if the voters are not communicating at all. On  
98 the other hand, the lower bound of the optimal value is achieved when the network  
99 is complete: the beliefs of receivers cannot be separated via private communication  
100 and thus, optimal communication is *public*. Next, we argue that the sender's problem  
101 cannot be simplified by restricting attention to straightforward communication strate-  
102 gies, a result that is the information design counterpart of the revelation principle.  
103 Moreover, another common property of optimal communication in many Bayesian  
104 persuasion models, revealing the truth in the sender's preferred state, is not without  
105 loss of generality either.

106 Despite the challenges that the setup poses, we identify optimal communication  
107 strategies for different types of networks (e.g. line, circle, star-like) and investigate  
108 how expanding the networks by adding links changes the optimal value. While adding  
109 a link to an empty network (weakly) decreases the optimal value, this might not be  
110 the case for non-empty networks. For networks with complete components, many  
111 links can be added without decreasing the optimal value.

112 The upper bound of the optimal value can be achieved on certain networks with  
113 complete components, line networks, and circle networks, while it is not possible on  
114 star-like networks. Being connected to everyone, the center node in a star observes  
115 the whole signal realization, which makes it probabilistically too costly to persuade  
116 it. This is an important result, as a similar logic applies to many networks with  
117 a star-like component. Finally, in certain networks adding a link sometimes even  
118 *increases* the value. In other words, the sender can benefit from a *denser* network.<sup>4</sup>

119 The rest of the paper is organized as follows. Subsection 1.3 discusses related  
120 literature. Section 2 introduces the setup. Section 3 discusses the benchmark case  
121 and preliminary results. Section 4 focuses on optimal communication on different  
122 networks and expanding networks by adding links. Section 5 concludes.

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<sup>4</sup>Density is the ratio of the number of actual links and the number of potential links. Hence, any network obtained by adding a link to another network is *denser*.

### 123 1.3 Related Literature

124 The current model comes closest to and is an extension of [Kerman et al. \(2020\)](#),  
125 which builds upon [Kamenica and Gentzkow \(2011\)](#). [Kerman et al. \(2020\)](#) focuses on  
126 private communication and collective decision making, where voters vote sincerely,  
127 and characterizes optimal communication under *sincere* Bayes Nash equilibrium. A  
128 crucial difference to the current setup is that in their model a receiver only has access  
129 to information revealed by the sender, whereas in our setup directly connected voters  
130 perfectly exchange information. Thus, their model is a special case of ours.

131 Despite it being a relatively new area of research, there are several studies that  
132 address Bayesian persuasion on networks. In [Galperti and Perego \(2020\)](#) the receivers  
133 play a game upon receiving information and are able to employ *mixed strategies*. In  
134 contrast, we frame the problem in a voting context and focus on *pure strategies*.  
135 Another important difference to our model is the type of information transmission.  
136 While they assume that information diffuses through *all* directed paths in the net-  
137 work, in our model information is *only* shared with *direct* neighbors.<sup>5</sup>

138 [Liporace \(2021\)](#) considers spillover effects similar to ours, however, the sender  
139 only knows the degree distribution of the agents, but not the network structure.  
140 This requires a different approach in characterizing optimal communication since  
141 individual nodes cannot be targeted. Moreover, the sender’s utility is linear in the  
142 number of receivers that take the sender’s preferred action. Yet, in a result that is  
143 close to ours, the paper also shows that the sender can benefit from a denser network.

144 In studying persuasion on networks, [Babichenko, Talgam-Cohen, Xu, and Zabarnyi \(2021\)](#)  
145 define the notion of information-dominating pairs (if one of two agents observes  
146 all information channels that the other one does) and show that an information struc-  
147 ture is (weakly) better than another if and only if every such pair in the former is also  
148 information dominating in the latter. In contrast to their general top-down approach  
149 to the problem, we incorporate insights about the *specific* network structures in our  
150 analysis and outline *optimal strategies*.

151 In our model, receivers have to receive information directly from the sender,  
152 whereas some setups allow the receivers to avoid this. [Egorov and Sonin \(2020\)](#) con-  
153 sider a sender who communicates publicly with receivers in a fixed network, where  
154 a receiver either relies on his neighbors to learn the provided information or obtains  
155 it directly from the sender for a cost. [Candogan and Drakopoulos \(2020\)](#) consider a  
156 model of social network interactions, where the agents’ payoffs depend on the engage-  
157 ment of their neighbors. A platform designs a signalling mechanism which maximizes  
158 engagement or minimizes misinformation by sending recommendations to its users.  
159 In contrast, the receivers in our model care about the collective decision and have  
160 costless access to information.

161 A different class of models on networks assumes that receivers’ actions are strategic

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<sup>5</sup>Another paper with similar type of spillovers to [Galperti and Perego \(2020\)](#) is [Candogan \(2020\)](#), which studies a voting game and shows that for pessimistic voters network effects do not play a role.

162 complements. Candogan (2019) finds that when the degrees of some nodes in the  
 163 network increase, it reduces the information designer’s payoff.<sup>6</sup> While a similar result  
 164 holds in our model in some cases, we show that the converse is possible as well. Some  
 165 papers also allow for the receivers to take additional actions to influence each others’  
 166 beliefs (Jiménez-Martínez, 2015; Buechel and Mechtenberg, 2019).

167 As our paper features a sender communicating privately with receivers who make  
 168 a collective decision, it contributes to the research on private communication and  
 169 voting games. Some studies in this literature compare public and private communi-  
 170 cation under different settings (Wang, 2013; Mathevet, Perego, and Taneva, 2020;  
 171 Titova, 2020), while others investigate voting games that focus on different vot-  
 172 ing rules (Bardhi and Guo, 2018; Chan, Gupta, Li, and Wang, 2019). Arieli and  
 173 Babichenko (2019), on the other hand, do not consider collective decision making  
 174 and characterize optimal communication for different utility functions of the sender,  
 175 while we investigate optimal communication under various types of networks.

176 While our focus is on private communication, we find that in some cases public  
 177 communication can also have an important role in our setup. However, we assume  
 178 that neither the sender nor the receivers have additional private information about  
 179 the state (as opposed to Schnakenberg (2015); Kolotilin, Mylovanov, Zapechelnyuk,  
 180 and Li (2017); Alonso and Câmara (2018); Bizzotto and Vigier (2020); Hu and Weng  
 181 (2020)). Unlike our setup, some models with public communication assume that  
 182 receivers are heterogeneous (Alonso and Câmara, 2016; Meyer, 2017; Kosterina, 2018).  
 183 Our paper also relates to models that consider information design in more general  
 184 games.<sup>7</sup> In contrast to our model, however, the notion of straightforwardness is  
 185 without loss in such models (Bergemann and Morris, 2016; Taneva, 2019).

## 186 2 Setup

### 187 2.1 Communication Strategy

188 Let  $N = \{1, \dots, n\}$  be the set of receivers and  $\Omega = \{X, Y\}$  the set of states of the  
 189 world. For any set  $S$  denote by  $\Delta(S)$  the set of probability distributions over  $S$  with  
 190 finite support. The receivers share a common prior belief  $\lambda^0 \in \Delta^\circ(\Omega)$  about the  
 191 true state of the world, where  $\Delta^\circ(\Omega)$  denotes the set of strictly positive probability  
 192 distributions on  $\Omega$ .

193 Let  $S_i$  be a finite set of *messages* the sender can send to receiver  $i$ , and let  
 194  $S = \prod_{i \in N} S_i$ , where the elements of  $S$  are called *signals*. A *communication strategy*  
 195 is a function  $\pi : \Omega \rightarrow \Delta(S)$  which maps each state of the world to a joint probability  
 196 distribution over signal realizations. Let  $\Pi$  be the set of all communication strategies.

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<sup>6</sup>Mathevet and Taneva (2020) study how information is transmitted among agents and charac-  
 terizes the outcomes different families of information structures implement.

<sup>7</sup>Bergemann and Morris (2019) unify information design with other strands of literature.

197 For each signal  $s \in S$ , let  $s_i \in S_i$  denote the message for receiver  $i$ . For each  
 198  $s_i \in S_i$  and  $\omega \in \Omega$ , let  $\pi_i(s_i|\omega) = \sum_{t \in S: t_i = s_i} \pi(t|\omega)$ , which is the probability that  
 199 receiver  $i$  observes  $s_i$  given  $\omega$ .

200 For each  $\pi \in \Pi$ , define  $S^\pi = \{s \in S | \exists \omega \in \Omega : \pi(s|\omega) > 0\}$ . That is,  $S^\pi$  consists of  
 201 signals in  $S$  which are sent with positive probability by  $\pi$ . Similarly, for each  $i \in N$ ,  
 202 define  $S_i^\pi = \{s_i \in S_i | \exists \omega \in \Omega : \pi_i(s_i|\omega) > 0\}$ , which is the set of messages receiver  $i$   
 203 observes with positive probability under  $\pi$ .

## 204 2.2 Networks

205 An *undirected network* is a map  $g : N \times N \rightarrow \{0, 1\}$  with  $g_{ij} = g(i, j)$  and  $g_{ij} = g_{ji}$ .  
 206 Given a set of receivers  $N$ , let  $G(N)$  be the set of all such networks. We assume  
 207 that receivers are in a fixed network and each receiver in the network observes his  
 208 neighbors' message realizations. Thus, in a non-empty network, a receiver gathers  
 209 more information about the true state than he would from the *same* communication  
 210 strategy under the *empty* network.

211 A network  $g \in G(N)$  is *complete* if for all  $i, j \in N$  with  $i \neq j$  it holds that  $g_{ij} = 1$ .  
 212 In this case each receiver knows the signal realization, so communication is effectively  
 213 public on the complete network. For any network  $g \in G(N)$ , we denote the empty  
 214 network with the *same number* of receivers by  $g_0$ .

215 Let  $N_i(g) = \{j \in N | g_{ij} = 1\}$  be the *neighborhood* of receiver  $i$  in  $g$ , let  $\delta_i^g = |N_i(g)|$   
 216 be the *degree* of  $i$  in  $g$ , and let  $\bar{N}_i(g) = N_i(g) \cup \{i\}$ . For any  $\pi \in \Pi$ ,  $s \in S^\pi$ ,  $i \in N$ ,  
 217 and  $j \in N_i(g)$ , let  $s_{ij}$  be the message  $i$  observes from  $j$  in  $s$ , that is  $s_{ij} = s_j$ . Let  
 218  $s_i(g) = (s_{ij})_{j \in \bar{N}_i(g)}$  be the *information neighborhood* of receiver  $i$  in  $s$ , that is,  $s_i(g)$  is  
 219 the vector of messages (with length  $\delta_i^g + 1$ ) receiver  $i$  observes upon signal realization  
 220  $s$ . Let  $A_i^\pi(g, s) = \{t \in S^\pi | t_i(g) = s_i(g)\}$  be the set of signals  $i$  *associates* with  $s$ , i.e.  
 221 the set of signals  $i$  considers possible upon signal realization  $s$ . Given  $s, t \in S^\pi$ , we  
 222 say that  $t$  is *associated with*  $s$  if there exists an agent  $i \in N$  such that  $t \in A_i^\pi(g, s)$ .

223 For any  $g \in G(N)$ ,  $\pi \in \Pi$ , and  $s \in S^\pi$ , the posterior belief vector  $\lambda^{s,g} \in \Delta(\Omega)^n$  is  
 224 defined by

$$225 \lambda_i^{s,g}(\omega) = \frac{\sum_{t \in A_i^\pi(g,s)} \pi(t|\omega) \lambda^0(\omega)}{\sum_{\omega' \in \Omega} \sum_{t \in A_i^\pi(g,s)} \pi(t|\omega') \lambda^0(\omega')}, \quad i \in N, \omega \in \Omega.$$

226 That is,  $\lambda_i^{s,g}(\omega)$  is receiver  $i$ 's posterior belief that the state is  $\omega$  upon observing  $s_i(g)$ .

## 227 2.3 Voting

228 For each  $i \in N$ , let  $B_i = \{x, y\}$  be the set of *actions* of receiver  $i$ . Let  $B = \prod_{i \in N} B_i$   
 229 denote the space of action profiles and  $Z = \{x, y\}$  be the set of *voting outcomes*. Upon  
 230 a signal realization, a receiver chooses an action according to his posterior belief.

231 Let  $z^k : B \rightarrow Z$  be a map, where  $z^k(a)$  is the *outcome* of the vote when the action  
 232 profile is  $a$  and is defined by

$$z^k(a) = \begin{cases} x & \text{if } |\{i \in N : a_i = x\}| \geq k, \\ y & \text{otherwise.} \end{cases}$$

We assume that the sender's utility function  $v : Z \rightarrow \{0, 1\}$  has value 1 if  $x$  is implemented and 0 otherwise. For each  $i \in N$ , let  $u_i : Z \times \Omega \rightarrow \{0, 1\}$  be the utility function of receiver  $i$  such that  $u_i(x, X) = u_i(y, Y) = 1$  and  $u_i(x, Y) = u_i(y, X) = 0$ .

To keep the model simple and to focus more on the effects of information transmission on persuasion, we assume that the receivers vote sincerely.<sup>8</sup> In particular, for any  $g \in G(N)$ ,  $\pi \in \Pi$ , and  $i \in N$ , let  $S_i^\pi(g) = \prod_{j \in \bar{N}_i(g)} S_j^\pi$  be the space of vectors of length  $\delta_i^g + 1$  that  $i$  can observe under  $\pi$  and on  $g$ . Let  $\alpha_i^{\pi, g} : S_i^\pi(g) \rightarrow B_i$  be agent  $i$ 's *sincere action function*, such that for any realization  $s \in S^\pi$  it holds that

$$\alpha_i^{\pi, g}(s_i(g)) = \begin{cases} x & \text{if } \lambda_i^{s, g}(X) \geq \frac{1}{2}, \\ y & \text{otherwise.} \end{cases}$$

That is, a receiver chooses *action*  $x$  if he believes the *true state* is  $X$  with a probability of at least  $1/2$ . Throughout the paper we assume that  $\lambda^0(X) < \lambda^0(Y)$ , since otherwise receivers already take the sender's preferred action. Define the set of signals which implement *outcome*  $x$  on  $g$  under  $\pi$  as  $Z_x^g(\pi) = \{s \in S^\pi \mid z^k(\alpha^{\pi, g}(s)) = x\}$ .

Receiver  $i$  is *pivotal* in  $s \in S^\pi$  if for any  $a_i \in B_i$ ,  $z^k(a_i, \alpha_{-i}^{\pi, g}(s_{-i}(g))) = a_i$ . That is,  $i$  is pivotal following realization  $s$  if  $i$ 's vote determines the voting outcome given that all  $j \neq i$  vote sincerely.

Let  $a \in B$  be an action profile and  $z = z^k(a)$  be a voting outcome. The *value* of a communication strategy  $\pi \in \Pi$  for quota  $k$  is defined as the sender's expected utility under  $\pi$  on network  $g$ . As we fix  $\lambda^0$  and  $\alpha_i^{\pi, g}$  throughout the paper, we write  $V_k^\pi(g) = V_k^\pi(\lambda^0, g, \alpha^{\pi, g})$ , where

$$V_k^\pi(g) = \mathbb{E}_{\lambda^0} [\mathbb{E}_\pi [v(z^k(\alpha^{\pi, g}(s)))] = \lambda^0(X) \sum_{s \in Z_x^g(\pi)} \pi(s|X) + \lambda^0(Y) \sum_{s \in Z_y^g(\pi)} \pi(s|Y).$$

That is, given  $n$ ,  $k$ , and  $g$ , the value of a communication strategy is equal to the probability of implementing  $x$ . A communication strategy  $\pi^* \in \Pi$  is *optimal* on  $g$  for quota  $k$  if  $V_k^{\pi^*}(g) = \sup_{\pi \in \Pi} V_k^\pi(g)$ .

### 3 Preliminaries

In this section, we discuss how the information-sharing feature of our model produces a non-trivial change in the setup of multiple-receiver Bayesian persuasion. We start by arguing that the sender performs best on the empty network, by first introducing an optimal communication strategy on the empty network, as provided in [Kerman](#)

<sup>8</sup>[Felsenthal and Brichta \(1985\)](#); [Degan and Merlo \(2007\)](#); [Groseclose and Milyo \(2010\)](#) show that voters vote sincerely under certain conditions.



264 et al. (2020). In their setup, it is without loss of generality to restrict attention  
 265 to straightforward (à la Kamenica and Gentzkow (2011)) and anonymous commu-  
 266 nication strategies.<sup>9</sup> This allows one to represent a communication strategy with  
 267 probability weights  $q_\ell$  and  $r_\ell$ , where  $q_\ell$  ( $r_\ell$ ) is the probability that  $\ell$  agents observe  $x$   
 268 in state  $X$  (state  $Y$ ), and each signal in which the same number of receivers observe  $x$   
 269 has the same probability. An optimal communication strategy on the empty network  
 270 is characterized below.<sup>10</sup>

271 **Theorem 3.1.** (Kerman et al., 2020) Let  $\pi^* \in \Pi$  with  $(q^*, r^*)$  be given by

$$272 \quad (q_n^*; r_0^*, r_k^*) = \begin{cases} (1; 0, 1) & \text{if } \lambda^0(X) \geq \frac{k}{n+k}, \\ \left(1; 1 - \frac{\lambda^0(X) n}{\lambda^0(Y) k}, \frac{\lambda^0(X) n}{\lambda^0(Y) k}\right) & \text{if } \lambda^0(X) < \frac{k}{n+k}. \end{cases}$$

273

274 Then  $\pi^*$  is optimal on the empty network with  $n$  nodes and quota  $k$ , and the value is  
 275 given by  $V_k^n = \min \left\{ \frac{n+k}{k} \lambda^0(X), 1 \right\}$ .

276 The optimal communication strategy in Theorem 3.1 sends  $x$  to all receivers with  
 277 probability 1 if the state is  $X$  ( $q_n^* = 1$ ) and targets minimal winning coalitions  
 278 ( $r_k^*$ ) if the state is  $Y$ .<sup>11</sup> This is no longer optimal when we consider a non-empty  
 279 network, since neither straightforwardness nor anonymity survive incorporating a  
 280 network structure into the model.

281 Theorem 3.1 provides the upper bound of what the sender can achieve. The simple  
 282 logic behind this observation is that while the information a receiver gathers from  
 283 a communication strategy on a non-empty network can be replicated on an empty  
 284 network of the same size, the converse is not necessarily true.

285 **Proposition 3.2.** Let  $g \in G(N)$ . For any  $\pi \in \Pi$  it holds that  $V_k^\pi(g) \leq V_k^n$ .

286 The proofs to all statements can be found in Appendix A.

287 In contrast to empty networks, an observation that is particularly relevant for  
 288 complete networks (and networks with complete components) is that if two nodes  
 289 have exactly the same neighborhood, they can be treated identically.

290 **Lemma 3.3.** Let  $\pi \in \Pi$  and let  $g \in G(N)$  and  $i, j \in N$  be such that  $\bar{N}_i(g) = \bar{N}_j(g)$ .  
 291 Then there exists  $\pi' \in \Pi$  such that for any  $s \in S^{\pi'}$ ,  $s_i = s_j$  and  $V_k^{\pi'}(g) = V_k^\pi(g)$ .

<sup>9</sup>A communication strategy is *straightforward* if for all  $i \in N$  it holds that (i)  $S_i^\pi \subseteq B_i$  and (ii) for all  $g \in G(N)$  and  $s \in S^\pi$  with  $s_i = a_i$ ,  $\alpha_i^{\pi, g}(s_i(g)) = a_i$ .

<sup>10</sup>Note that Theorem 3.1 also follows from Corollary 2 of Arieli and Babichenko (2019). In their model agents want their action to match the true state, whereas in Kerman et al. (2020) agents want the outcome of the vote to match the true state. However, the optimization problems in both are equivalent since the conditions for a sincere agent to vote in favor of the sender's preferred outcome are identical in both cases.

<sup>11</sup>In our motivating example,  $\pi$  is precisely the communication strategy provided by Theorem 3.1, where  $q_3 = 1$ ,  $r_2 = 3/4$ , and  $r_0 = 1/4$ .

292 An immediate corollary to Lemma 3.3 is that public communication is optimal on the  
 293 complete network. In general, the optimal public communication strategy (denoted  
 294 by  $\pi^p$ ) always yields the same value  $V^p = 2\lambda^0(X)$  for any  $k$ , as either all agents are  
 295 persuaded or none of them are.<sup>12</sup> Hence,  $V^p$  is independent of the network structure.<sup>13</sup>

296 **Corollary 3.4.** *Let  $g \in G(N)$  be complete. Then  $\pi^p$  is optimal on  $g$ .*

297 An important feature of our set up is that, interestingly, straightforwardness is not  
 298 without loss of generality, while it might not be the case with a different type of  
 299 information spillovers, as in Galperti and Perego (2020). The main reason for this is  
 300 that they allow receivers to have mixed strategies and for the sender to send mixed  
 301 strategy recommendations, while we assume that receivers choose a pure strategy  
 302 according to their posterior beliefs (i.e. they vote sincerely). The type of information  
 303 spillovers in our model further hinders the ability to restrict attention to straightfor-  
 304 ward communication strategies.<sup>14</sup>

305 The difficulty our set up presents is not only due to straightforwardness not being  
 306 without loss, but also due to truth-telling in state  $X$  not being optimal in general.  
 307 In particular, the sender might find it beneficial to garble information in state  $X$   
 308 in some type of networks, such as the line. While this does not decrease the probability  
 309 of implementing  $x$  in state  $X$ , it allows the sender to increase it in state  $Y$ .<sup>15</sup>

310 It is important to note that under  $\pi^*$  in Theorem 3.1, sincere voting does not  
 311 constitute a Bayes Nash equilibrium (BNE) when  $k < n$ . This stems from the  
 312 structure of  $\pi^*$ : receivers are pivotal upon observing  $x$  in state  $Y$ , but not in state  
 313  $X$ . Thus, upon having a posterior belief of at least  $1/2$  that the true state is  $X$ , it is  
 314 in a receiver’s best interest to vote against his belief, since receivers are only pivotal  
 315 in state  $Y$ .<sup>16</sup> It follows that whenever we are able to achieve  $V_k^n$  on a network and  
 316 the optimal communication exhibits the same structure as  $\pi^*$ , sincere voting is not  
 317 a BNE.<sup>17</sup> One remedy to the swing voter’s curse provided by Kerman et al. (2020)  
 318 is the following: instead of targeting minimal winning coalitions in state  $Y$  ( $r_k$ ), the

<sup>12</sup>Since receivers share a common prior, the situation is equivalent to persuading a single receiver.

<sup>13</sup>Setting  $k = n$  in Theorem 3.1 yields the value of the optimal *public* communication strategy.

<sup>14</sup>In particular, it is possible that the set of associated signals are not subsets of each other ( $A_i^\pi(g, s) \subseteq A_j^\pi(g, s)$ ) but have a non-empty intersection ( $A_i^\pi(g, s) \cap A_j^\pi(g, s) \neq \emptyset$ ), which increases the difficulty of devising optimal communication. In a sense, the two models can be seen as two possible extremes of information sharing: in Galperti and Perego (2020), if a path exists from player  $i$  to player  $j$ , then  $j$  learns  $i$ ’s signal irrespective of the length of the path (cf. Assumption 1 in Galperti and Perego (2020)). In our case, an agent only learns the signals of their *direct* neighbours. In other words, information in their model acts close to a *global* public good, while in ours it is strictly a *local* public good.

<sup>15</sup>Interested readers can find a detailed example in our working paper Kerman and Tenev (2021).

<sup>16</sup>This phenomenon is known as the *swing voter’s curse* (Feddersen and Pesendorfer, 1996).

<sup>17</sup>Note that this is not true if  $k = n$ , since agents are pivotal in both states and have no incentive to deviate. More generally, the optimal public communication strategy always leads to a BNE under sincere voting.

319 sender might target slightly larger coalitions ( $r_{k+1}$ ), so that *no agent* is pivotal in any  
320 state. This implies that voting according to one’s belief constitutes a BNE.

321 An alternative presentation of our results would be to employ this equilibrium re-  
322 finement (sincere BNE), so that we search for optimal strategies under which sincere  
323 voting is a BNE. This, however, would not make a crucial difference in the character-  
324 izations we provide throughout the paper; our benchmark in this case would be  $V_{k+1}^n$   
325 instead of  $V_k^n$ . Therefore, we simply assume that agents vote sincerely, as this keeps  
326 the exposition simpler and allows us to focus more on the sender’s problem.

## 327 4 Expanding Networks: Optimal Communication

328 So far, we have seen that the sender achieves the upper bound of the value ( $V_k^n$ )  
329 under the empty network and the lower bound ( $V^p$ ) under the complete network.  
330 It makes intuitive sense that the upper bound of the value is reached when voters  
331 are not communicating (i.e. in the least dense network), since this allows the sender  
332 to utilize private communication to its full extent. On the other hand, when each  
333 voter is communicating with every other voter (i.e. in the densest network), the  
334 effectiveness of private communication plummets.

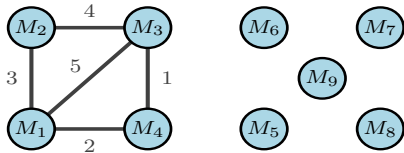
335 Nevertheless, given two non-empty networks, it is unclear whether the sender  
336 would always be worse off in the denser one. By Proposition 3.2, adding a link to an  
337 empty network (weakly) decreases the optimal value. One might naively guess that  
338 this is also the case for any non-empty network since voters would have access to  
339 more information than before, making it harder for the sender to garble information  
340 in state  $Y$ . Yet, this is not the case; the optimal value stays the same in many cases  
341 and even *increases* in some. In particular, how the optimal value changes not only  
342 depends on the type of network, but also on where in the network the link is added.  
343 In this section, we provide partial characterizations of the optimal value and the  
344 change in optimal value with the addition of a link for different types of networks. To  
345 do so, we identify optimal strategies for a number of commonly investigated network  
346 structures, which can serve as a blueprint for more complicated strategies.

### 347 4.1 Networks with Many Singletons

348 In our motivating example, the optimal value immediately falls to its lower bound  
349 ( $V^p$ ) when a link is added to the empty network. This strict decrease, however, is  
350 caused by the small size of the network. If the empty network is large, the upper  
351 bound ( $V_k^n$ ) can still be achieved after adding one link (and possibly more). Hence,  
352 the CEO would not care if two board members among many are communicating with  
353 each other, as communication is almost fully private. More generally, if there are  
354 sufficiently many board members that the CEO can communicate with in private  
355 (i.e. there exist sufficiently many singleton nodes), then having more communication

356 in the network does not harm the CEO's persuasion capabilities.

357 **Example 4.1.** Suppose there are 9 board members with  $\lambda^0(X) = 1/3$  and that  $k = 5$   
 358 votes are required to approve the hire. Suppose additionally that starting from the  
 359 empty network  $g_0$ , links are added in the order given in the figure below. Let  $g_\ell$   
 360 for  $\ell \in \{1, \dots, 5\}$  denote the corresponding network after each addition of a link,  
 361  $g_1 = g_0 + M_3M_4$ ,  $g_2 = g_1 + M_4M_1$ , and so on. It turns out that for any  $g_\ell$ , there exists  
 362  $\pi \in \Pi$  such that  $V_k^\pi(g_\ell) = V_k^n$ . That is, the CEO can hire the executive with the  
 363 highest possible probability for up to four (fully inter-) connected board members.  
 364 We present an optimal communication strategy on  $g_5$  below, which is also optimal  
 365 on any  $g_\ell$  for  $\ell \in \{1, \dots, 4\}$ .



$\pi$	$\omega = X$	$\omega = Y$
$(x, x, x, x, x, x, x, x, x)$	1	0
$(y, y, y, y, x, x, x, x, x)$	0	$\frac{4}{10}$
$(x, x, x, x, x, y, y, y, y)$	0	$\frac{1}{10}$
$(x, x, x, x, y, x, y, y, y)$	0	$\frac{1}{10}$
$(x, x, x, x, y, y, x, y, y)$	0	$\frac{1}{10}$
$(x, x, x, x, y, y, y, x, y)$	0	$\frac{1}{10}$
$(x, x, x, x, y, y, y, y, x)$	0	$\frac{1}{10}$
$(y, y, y, y, y, y, y, y, y)$	0	$\frac{1}{10}$

366 Let  $\mathbf{x}$  be such that  $x_i = x$  for all  $i \in N$  and define  $\mathbf{y}$  analogously. It holds that for  
 367 any  $i \in N$ ,  $\lambda_i^{\mathbf{x}}(X) = 1/2$  and  $\lambda_i^{\mathbf{y}}(X) = 0$ . Thus,  $V_5^\pi(g_5) = 1/3 \cdot 1 + 2/3 \cdot 9/10 =$   
 368  $14/15 = V_5^9$ . Observe that this value can be achieved irrespective of the connections  
 369 between  $M_1, M_2, M_3$ , and  $M_4$ , as they are always treated identically.  $\triangle$

370 Example 4.1's insight is generalized in the proposition below.

371 **Proposition 4.2.** Let  $g \in G(N)$  and  $k \geq n/2$ . If  $g' = g + i'j'$  for  $i', j' \in N$  and  
 372  $|\{i \in N : \delta_i^{g'} = 0\}| \geq k$ , then there exists  $\pi \in \Pi$  such that  $V_k^\pi(g') = V_k^n(g)$ .

373 Proposition 4.2 implies that as long as there are sufficiently many agents who are  
 374 not communicating, the sender does not care about the number of links among the  
 375 remaining agents. However, when the network consists only of complete components,  
 376  $V_k^n$  can be achieved under a very strict requirement. But more importantly, the  
 377 addition of a link to such a network generally *does not decrease* the optimal value.

## 378 4.2 Networks with Complete Components

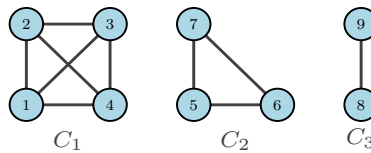
379 The implication of Lemma 3.3 that if two agents have exactly the same neighborhood,  
 380 then their beliefs cannot be separated naturally extends to networks with complete  
 381 components. It follows that in such networks agents in the same component have the

382 same belief following any signal realization. Treating all nodes within a component  
 383 uniformly in every signal makes this setup equivalent to an empty network with fewer  
 384 nodes and *weighted voting*.

385 Suppose that a city referendum will be held and the incumbent party is organizing  
 386 rallies in different regions of the city. This could (roughly) be related to the case of  
 387 complete components; the party can send different messages in each rally that takes  
 388 place in a different region of the city. The voters in each rally/region observe the same  
 389 message and will have identical voting behaviors.<sup>18</sup> Thus, optimal communication in  
 390 this case relies heavily on how many people live in each region of the city.

391 We present a simplified version of such a situation in the next example.

392 **Example 4.3.** Let  $|N|=9$ ,  $\lambda^0(X) = 1/3$ , and  $k = 5$ . Consider the following network  
 393  $g$  with complete components  $C_1, C_2$ , and  $C_3$ .



394 Consider a communication strategy  $\pi \in \Pi$  which reveals the true state when it is  
 395  $X$  and targets two out of three components in each signal that implements  $x$  with  
 396 probability  $1/4$  in  $Y$ . Thus,  $V_5^\pi(g) = 1/3 \cdot 1 + 2/3 \cdot 3/4 = 5/6 = V_2^3 < V_5^9$ , the value  
 397 for persuading  $k = 2$  out of  $n = 3$  nodes in the empty network. It is straightforward  
 398 to verify that no greater value can be achieved.  $\triangle$

399 Example 4.3 illustrates that the upper bound  $V_k^n$  cannot always be achieved in a net-  
 400 work with complete components. The best strategy for the sender there is targeting  
 401 two out of three components in each signal (since any two components together fulfil  
 402 the quota), a situation equivalent to persuading two out of three individual agents in  
 403 the empty network.

404 To formalize the logic of the example, denote the set of all networks with  $\ell \in$   
 405  $\{1, 2, \dots\}$  complete components by  $G_\ell^c(N)$ . Given  $g \in G_\ell^c(N)$ , let  $C(g)$  be the set of  
 406 all components of  $g$ . Let  $\mathfrak{C}^q$  be the set of all subsets of  $C(g)$ , where each subset has  
 407 cardinality  $q$ . That is,  $\mathfrak{C}^q = \{C' \subseteq C(g) : |C'| = q\}$ . Let  $q_* = \min\{q \in \mathbb{N} \mid \sum_{C \in C'} |C| \geq$   
 408  $k, \forall C' \in \mathfrak{C}^q\}$ , i.e.,  $q_*$  is the least number of components such that whenever the  
 409 elements of any  $q_*$  components are counted together, they fulfil the quota.

410 **Proposition 4.4.** Let  $g \in G_\ell^c(N)$ . If there is no  $q' < q_*$  such that  $\sum_{C \in C'} |C| \geq k$  for  
 411 all  $C' \in \mathfrak{C}^{q'}$ , then  $\pi \in \Pi$  with  $V_k^\pi(g) = V_{q_*}^\ell$  is optimal on  $g$ .

412 In words, if a network  $g$  consists of  $\ell$  complete components and combining the same  
 413 number ( $q_*$ ) of components fulfils the quota (where for any  $q' < q_*$  the quota is not

<sup>18</sup>At the moment, we are abstracting away from the fact that a voter might obtain information about the campaign without being in the rally.

414 fulfilled), then a communication strategy with value equal to the optimal value of  
 415 persuading  $q_*$  out of  $\ell$  agents in the empty network is optimal on  $g$ . Note that if  
 416 there exists  $q' < q_*$ , then it might be beneficial for the sender to target different  
 417 number of components in different signals.

418 It immediately follows from Proposition 4.4 that if  $g \in G_\ell^c(N)$ , then the sender  
 419 can achieve  $V_k^n$  when the ratios  $n/k$  and  $\ell/q_*$  are equal.

420 **Corollary 4.5.** *Let  $g \in G_\ell^c(N)$ . If  $n/k = \ell/q_*$ , then there exists  $\pi \in \Pi$  such that*  
 421  $V_k^\pi(g) = V_k^n$ .

422 In such networks, a link can only be added between agents in different components.  
 423 Regardless of the upper bound  $V_k^n$  being achieved, in many cases adding a link to a  
 424 network with complete components does not decrease the optimal value.

425 It is interesting to observe that the value  $V_{q_*}^\ell$  from Proposition 4.4 will hold as  
 426 a lower bound even if we add a significant number of new connections between the  
 427 components. In Example 4.3, if we add a link between nodes 3 and 7 to form  $g'$ ,  
 428 the same value can be achieved by slightly adjusting some signals in  $\pi$ . In fact, we  
 429 can even add more links to  $g'$  and the sender would still be able to achieve  $V_2^3$ . In  
 430 particular, the communication strategy can be adjusted similarly to  $\pi'$  above, as long  
 431 as there is at least one node in every component that is communicating *only with* the  
 432 nodes in its component. We generalize this result in the next proposition.<sup>19</sup>

433 **Proposition 4.6.** *Let  $g \in G_\ell^c(N)$ . Suppose  $\pi \in \Pi$  is such that  $V_k^\pi(g) = V_{q_*}^\ell$ . Let*  
 434  $\{i_m j_{m'}\}_{m, m' \in \mathbb{N}}$  *be a sequence of links such that for any  $m, m' \in \mathbb{N}$ ,  $i_m j_{m'} \notin g$ . Let*  
 435  $g' \in G(N)$  *be defined by (i)  $g' = g + \{i_m j_{m'}\}_{m, m' \in \mathbb{N}}$  and (ii) for all  $C \in C(g)$*   
 436 *there exists  $i \in C$  such that  $N_i(g) = N_i(g')$ . Then, there exists  $\pi' \in \Pi$  such that*  
 437  $V_k^{\pi'}(g') \geq V_k^\pi(g)$ .

438 It should be noted that Proposition 4.6 relies on our assumption that agents share  
 439 their messages only with their immediate neighbors. If  $g \in G_\ell^c(N)$ , then adding a  
 440 single link *never* decreases the optimal value.<sup>20</sup>

441 By Proposition 4.6, it follows that we can add up to 11 links to  $g$  in Example  
 442 4.3 without decreasing the optimal value.<sup>21</sup> More generally, for any  $g \in G_\ell^c(N)$ ,  
 443 as many as  $\frac{1}{2} \sum_{C \in C(g)} (|C|-1)(n - |C| - |C(g)| + 1)$  new links can be formed without  
 444 decreasing the value, while satisfying condition (ii). To provide a large network  
 445 example, let  $|N| = 121$  and suppose  $g \in G_{11}^c(N)$  and for all  $C \in C(g)$ ,  $|C| = 11$ . Using  
 446 simple majority ( $k = 66$ ), it follows by Corollary 4.5 that there exists  $\pi \in \Pi$  with  
 447  $V_k^\pi(g) = V_k^n$ . By Proposition 4.6 we can add up to 5,500 links to  $g$ , increasing the  
 448 number of links in the network more than tenfold, while always achieving  $V_k^n$ .

<sup>19</sup>The proposition establishes a lower bound on the value for such networks.

<sup>20</sup>On the other hand, if agents were transmitting their neighbors' messages (as in Galperti and Perego (2020)), then adding even one link can decrease the optimal value.

<sup>21</sup>For example, after adding links between 2-6, 3-6, 4-6, 2-7, 3-7, 4-7, 2-8, 3-8, 4-8, 6-8, and 7-8.

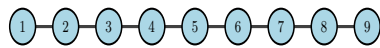
449 In our example of a city referendum, the party would be equally well off if some  
 450 people in different regions are communicating; equivalently, we can think of this as  
 451 the sender not being aware of some links between distinct components. If, however,  
 452 information in one region spreads to everyone in another region, then the incumbent  
 453 party can no longer effectively target different regions.

### 454 4.3 Line and Circle Networks

455 Connecting the end nodes of a line produces a circle and this presents a simple  
 456 situation to analyze the addition of a link to a non-empty network.<sup>22</sup> We first provide  
 457 some sufficiency conditions for achieving  $V_k^n$  in line and circle networks and then  
 458 combine the two results to show that completing a line network to a circle by adding  
 459 a link does not change the optimal value.

460 In Example 4.7, we present a situation in which  $V_k^n$  can be achieved on a line.

461 **Example 4.7.** Let  $|N|=9$ ,  $\lambda^0(X) = 1/3$ , and  $k = 6$ . Consider the following network  
 462  $g$  and the communication strategy  $\pi \in \Pi$ :

	$\pi$	$\omega = X$	$\omega = Y$
	$(x, x, x, x, x, x, x, x, x)$	1	0
	$(x, x, x, x, x, x, x, y, x)$	0	$\frac{1}{4}$
	$(x, x, x, x, y, x, x, x, x)$	0	$\frac{1}{4}$
	$(x, y, x, x, x, x, x, x, x)$	0	$\frac{1}{4}$
	$(y, y, y, y, y, y, y, y, y)$	0	$\frac{1}{4}$

463 For any  $i \in N$  and  $s \in S^\pi$  if  $s_i = y$  and  $j \in N_i(g)$ , then  $\lambda_i^s(X) = \lambda_j^s(X) = 0$ . Thus,  
 464 the sender targets a minimal winning coalition in signals that implement  $x$  in state  
 465  $Y$ . So,  $V_6^\pi(g) = 1/3 \cdot 1 + 2/3 \cdot 3/4 = 5/6 = V_6^9$ .  $\triangle$

466 We now generalize the example and show that line networks with a common factor  
 467 2 or 3 for  $n$  and  $k$  can achieve the optimal value by constructing optimal strategies  
 468 following the same pattern.<sup>23</sup>

469 **Proposition 4.8.** *If  $g \in G(N)$  is a line and if for  $\alpha, \beta \in \mathbb{N}$ : (i)  $k = 3\alpha, n = 3\beta$  or  
 470 (ii)  $k = 2\alpha, n = 2\beta$ , then there exists  $\pi \in \Pi$  such that  $V_k^\pi(g) = V_k^n$ .*

<sup>22</sup>It is common to come across circle networks in the network formation literature: [Bala and Goyal \(2000\)](#) consider a noncooperative game of network formation and show that circle and star networks are formed in the Nash equilibrium of the game. [Falk and Kosfeld \(2012\)](#) show in an experimental study that this holds under certain conditions. [Watts \(2002\)](#) shows that circle networks might form with non-myopic agents.

<sup>23</sup>See also Example 3.8 in [Kerman and Tenev \(2021\)](#).



471 The main difference between a circle and line is that circle networks are *regular*, that  
472 is, for any  $i, j \in N$  it holds that  $\delta_i^g = \delta_j^g$ . Despite this asymmetry in the degrees, if  
473  $k = 3\alpha$  and  $n = 3\beta$  for  $\alpha, \beta \in \mathbb{N}$ , it is possible that optimal communication strategies  
474 coincide in the line and circle networks.

475 **Example 4.9.** Consider the set up of Example 4.7 and  $g' = g + \{19\}$  instead of  $g$ .  
476 Communication strategy  $\pi$  has the same value on the circle  $g'$ , i.e.  $V_6^\pi(g') = V_6^g$ . This  
477 is the case since the addition of the link between nodes 1 and 9 does not affect the  
478 voting behavior of any agent.  $\triangle$

479 There are a few aspects to mention about Example 4.7 and Example 4.9. First, it is  
480 important to note that  $\pi$  achieves the same value on  $g$  and  $g'$  due to  $n$  and  $k$  satisfying  
481  $k = 3\alpha, n = 3\beta$ .<sup>24</sup> If  $k = 2\alpha, n = 2\beta$ , however, then while we can achieve  $V_k^n$  in a line  
482 with a communication strategy that employs only two messages, we might not in a  
483 circle.<sup>25</sup> In particular, our sufficiency condition for a circle requires the quota to not  
484 be too high, rather than having a common factor with the number of voters.

485 **Proposition 4.10.** *Let  $g \in G(N)$  be a circle and let  $k < n - 2$ . Then there exists*  
486  *$\pi \in \Pi$  such that  $V_k^\pi(g) = V_k^n$ .*

487 Secondly, when we add a link between nodes 1 and 9 in  $g$  of Example 4.7 to form  
488  $g'$ , the sets of associated signals for agents 1 and 9 do not change. In other words,  
489 following any realization of  $\pi$ , all agents deem exactly the same signals possible and  
490 thus, vote for the same alternative as on  $g$ . More generally, if no agent's association  
491 set is affected by the addition of a link, then the optimal strategy on  $g$  and  $g'$  coincide.  
492 We present this result without proof as it is straightforward.

493 **Lemma 4.11.** *Let  $\pi \in \Pi$ ,  $g \in G(N)$ , and  $g' = g + ij$ , for some  $i, j \in N$ . For any*  
494  *$s \in S^\pi$ , if  $A_i^\pi(g, s) = A_i^\pi(g', s)$  and  $A_j^\pi(g, s) = A_j^\pi(g', s)$ , then  $V_k^\pi(g) = V_k^\pi(g')$ .*

495 The implications of this simple result are far-reaching. For instance, the network in  
496 Example 4.7 can be expanded by additional 10 links, making it twice as dense and  
497 keeping its empty-network optimal value.

498 Thirdly, in both examples we have  $n = 9$  and  $k = 6$ , which satisfy the conditions of  
499 both Proposition 4.8 and Proposition 4.10. More generally, whenever these conditions  
500 are satisfied together, expanding the line to a circle does not change the value of an  
501 optimal communication strategy.

502 **Corollary 4.12.** *Let  $n$  and  $k$  be such that (i)  $k = 3\alpha, n = 3\beta$  or  $k = 2\alpha, n = 2\beta$*   
503 *for  $\alpha, \beta \in \mathbb{N}$  and (ii)  $k < n - 2$ . Let  $g \in G(N)$  be a line and let  $\pi \in \Pi$  be optimal*  
504 *on  $g$ . If  $g' = g + ij$  is a circle for  $i, j \in N$  and  $\pi' \in \Pi$  is optimal on  $g'$ , then*  
505  *$V_k^{\pi'}(g') = V_k^\pi(g) = V_k^n$ .*

---

<sup>24</sup>The same value can be achieved on a circle also with a communication strategy that employs more signals and treats agents symmetrically.

<sup>25</sup>According to (Babichenko et al., 2021) the optimal value on a circle should always be achievable, however, this might require “continuum-many different signals”.



## 506 4.4 Star-like Networks

507 We first define a generalized version of the well-known star network. Given  $g \in G(N)$ ,  
 508 let  $Q(g) = \{i \in N \mid \delta_i = n - 1\}$  and  $|Q(g)| = m \in \{1, \dots, n\}$ . We say that  $g \in G(N)$   
 509 is *star-like* if  $Q(g) \neq \emptyset$  and for all  $j, j' \in N \setminus Q(g)$  it holds that  $g_{jj'} = 0$ . Star-  
 510 like networks have one or more agents connected to *every other* agent. If  $m = 1$ ,  $g$   
 511 corresponds to a star network and if  $m = n$ ,  $g$  is the complete network.

512 There are two main reasons for star-like networks being a point of interest. First,  
 513 a star is a type of egocentric network, which is commonly observed in friendship  
 514 networks on social media outlets.<sup>26</sup> More generally, the set  $Q(g)$  in star-like networks  
 515 can be interpreted as opinion leaders in society. Clearly, friendship networks on  
 516 these outlets are very large. Yet, they possibly contain many subnetworks that are  
 517 (or resemble) star-like networks, which political parties can take into account when  
 518 communicating with voters via social media. In contrast, star networks can also  
 519 represent situations of smaller scales. For instance, a board of directors similar to our  
 520 motivating example could be represented by a star network, in which the chairperson  
 521 is the center node.

522 Second, the optimal value on any star-like network is less than  $V_k^n$  for  $k < n$ .  
 523 This is an important observation, since the reasons for the inability to achieve the  
 524 upper bound also apply to other networks which include a star(-like) component. In  
 525 an optimal communication strategy on a simple star network, the center node always  
 526 observes the same message in state  $X$  and thus, is only persuaded after a signal  
 527 realization in which he is not pivotal. This implies that it is in the sender's best  
 528 interest *not* to attempt to persuade the center node. This restricts the information  
 529 the peripheral nodes receive from the center, effectively transforming the star network.

530 **Proposition 4.13.** *Let  $g \in G(N)$  be star-like with  $|Q(g)| = m$  and let  $k < n - m$ .  
 531 Then  $\pi \in \Pi$  with  $V_k^\pi(g) = V_k^{n-m}$  is optimal on  $g$ .*

532 In words, under an optimal strategy on a star-like network, it is as if the sender is  
 533 attempting to persuade  $k$  agents out of  $n - m$  in the empty network, leading to a lower  
 534 optimal value. Note that as  $m$  increases, the optimal value *monotonically* decreases.  
 535 In the limit, if  $k \geq n - m$ , the optimal value is equal to  $V^p$ .

536 This decrease in the optimal value can also be thought of as benefiting the voters  
 537 since they want the implemented outcome to match the true state.<sup>27</sup> Since both  $V_k^n$   
 538 and  $V_k^{n-m}$  are achieved by implementing  $x$  in state  $X$  with probability 1, the decrease  
 539 in the optimal value implies that  $y$  is implemented with a higher probability in  $Y$ .<sup>28</sup>

<sup>26</sup>An egocentric network consists of an agent who is connected to all other agents.

<sup>27</sup>In a completely different context, Galeotti and Goyal (2010) show that under a public good game under network formation, the star network is the unique equilibrium and that welfare is maximized in this case. While we cannot claim that welfare is maximized for the voters in a star network in our case, they are certainly better off relative to the empty network.

<sup>28</sup>Becker, Brackbill, and Centola (2017) build on DeGroot's formalization of local information

540 Recall that if  $m = 1$ , Proposition 4.13 refers to a star network and notice that  
 541 a circle network is denser than a star network with the same number of agents. By  
 542 Proposition 4.10 and Proposition 4.13, it follows that the sender can achieve a higher  
 543 value on the denser of the two networks.

544 Using Proposition 4.13, it is easy to see that for the related network structure  
 545 wheel (for  $k < n - 3$ ),  $V_k^{n-1}$  is the lower bound for the optimal value.<sup>29</sup>

## 546 4.5 Sender-preferred Denser Networks

547 So far, we have seen that while the optimal value mostly decreases when a link  
 548 is added to a network, it is also possible that it remains unchanged under certain  
 549 conditions. But can the addition of a link actually *benefit* the sender?

550 Consider a network  $g$ . When calculating the optimal value under  $g' = g + ij$ , it  
 551 is as if we are assuming that the sender observes the new link  $ij$  and devises a new  
 552 communication strategy accordingly. What would happen if the sender observed  $ij$   
 553 but did not have time or ability to adjust her strategy? For example, new relations  
 554 develop in the board of directors so fast that the CEO cannot adapt her strategy or  
 555 she is simply unaware of them. While this might harm the CEO if she is optimizing  
 556 on the existing network, it is easy to see that if she is using a “bad” communication  
 557 strategy to begin with, then the addition of a link might be beneficial. In other words,  
 558 if the sender uses a suboptimal communication strategy  $\pi$  on a network  $g$ , then  $\pi$   
 559 might be more effective on  $g + ij$  than  $g$ .

560 Let us now return to our usual case of the sender being able to adjust her strategy.  
 561 One might expect that whenever a link is added, the value of an *optimal* communi-  
 562 cation strategy on the new network will be (weakly) lower than an optimal commu-  
 563 nication strategy on the initial network. This (rather crude) intuition is based on the  
 564 fact that the upper bound of the optimal value is reached in the empty network and  
 565 the lower bound is reached in the complete network. However, the optimal commu-  
 566 nication strategy might, in fact, have a *higher* value after adding a link, so that the  
 567 sender benefits from a *denser* network.

568 In the following proposition, we provide a partial characterization of increasing  
 569 optimal value by the addition of a single link.

570 **Proposition 4.14.** *Let  $n = 2k$  and  $g \in G(N)$ . Let  $C \in C(g)$  be star-like with*  
 571  *$|C| = k + 1$ ,  $|N \setminus C| = k - 1$ , and  $|Q(g)| = m$ . If  $g' = g + ih$  for  $i \in N \setminus C$ ,*

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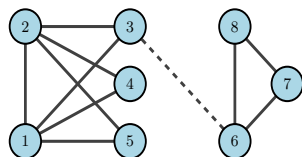
aggregation and considers the “wisdom of crowds”; in particular they show via an experiment that collective accuracy is higher in decentralized networks (e.g. the circle) relative to the empty network. This is in contrast to Proposition 4.10: if  $n$  is sufficiently high and  $k$  is simple majority, then the voters’ accuracy is not improved as  $V_k^n$  can be achieved on a circle.

<sup>29</sup>Notice that the results in (Babichenko et al., 2021) imply that this lower bound is also the actual value for the optimal strategy on a wheel. Even though Babichenko et al. (2021) does not guarantee that this can be achieved with only two messages, an optimal communication strategy on a wheel that employs two messages can be easily derived from our Proposition 4.10.

572  $h \in C \setminus Q(g)$ , then (i) for any  $\pi \in \Pi$ ,  $V_k^\pi(g) \leq V_k^{n-m}$  and (ii) there exists  $\hat{\pi} \in \Pi$   
 573 such that  $V_k^{n-m} < V_k^{\hat{\pi}}(g') = V_1^2$ .

574 In Example 4.15, we illustrate the interesting features of Proposition 4.14.

575 **Example 4.15.** Let  $|N|= 8$ ,  $\lambda^0(X) = 1/3$  and  $k = 4$ . Consider network  $g$  below,  
 576 which features a star-like component (left) with two “center” nodes (1 and 2). The  
 577 star-like component has  $k + 1$  nodes. Hence,  $g$  satisfies the conditions of Proposition  
 578 4.14. After a link is added between nodes 3 and 6 to obtain network  $g'$ , the optimal  
 579 value increases to  $V_4^\pi(g) = V_1^2$ , by using  $\pi$  below.



$\pi$	$X$	$Y$
$(x, x, x, x, x, x, x, x)$	1	0
$(x, x, x, x, x, y, y, y)$	0	$\frac{1}{2}$
$(x, x, x, y, y, x, x, x)$	0	$\frac{1}{2}$

580 Proposition 4.14 argues that initially such a network has value of *at most*  $V_4^{n-2} = V_4^6$   
 581 because the star-like component’s most informed agents (1 and 2) are too costly  
 582 to persuade. In the language of (Babichenko et al., 2021) they both information-  
 583 dominate 3, 4 and 5 and as such whenever the sender manages to persuade them this  
 584 is as good as persuading all nodes 1 – 5. However, such a strategy consumes too  
 585 much probability and is inefficient for the sender. As a consequence, the best she can  
 586 do is not to try influencing them at all, which inadvertently lowers the value below  
 587 its empty-network optimum.

588 Strikingly, starting from  $g$  and adding a single link between the peripheral nodes  
 589 of the star and a node from the rest of the network (nodes 3 and 6 in the figure)  
 590 *increases* the value to the empty network optimal value  $V_k^{2k} = V_1^2$ , because with a  
 591 single action it decreases the information dominance of all “centers” of the star-like  
 592 component (these are all nodes in  $Q(g)$  in the general case).  $\triangle$

593 Suppose the board of directors in our leading example currently has five members  
 594 that are in a star-like network and three new members are to be appointed. In this  
 595 case, the CEO would prefer one of the new members to have an *existing relationship*  
 596 with one of the current members. Importantly, this is irrespective of the existing  
 597 relationships *between* the new board members.

598 Combining the implications from Proposition 4.2 and Proposition 4.14 presents  
 599 a surprising tradeoff for small scale voting situations. Suppose that the CEO is  
 600 a voting member of the board, the remaining board members are in a network as  
 601 presented in Proposition 4.14 (on which the optimal value is  $V_k^{n-2}$ ), and that the  
 602 voting rule is simple majority. As the CEO already votes in favor of the proposal, it  
 603 suffices to persuade  $n/2$  out of  $n$  remaining board members to hire the new executive.  
 604 Suppose further that the sender wishes to increase the probability of implementing her  
 605 preferred outcome to  $V_k^n$ , but has limited resources (time or money) to influence the

606 outcome of the vote, in addition to her ability to manipulate information. One way to  
 607 achieve this goal would be to invest her limited resources in lobbying to increase the  
 608 number of board members to  $2n$  (where it suffices to persuade  $n$ ). Alternatively, she  
 609 can simply foster the creation of a *single* link between the existing board members.  
 610 This provides an insight to moral hazard problems that arise from conflict of interest  
 611 by having the CEO as a voting member of the board.

612 Proposition 4.14 and Example 4.15 highlight the importance of the network struc-  
 613 ture for the success probability of the sender. While nodes with many sources of  
 614 information can be difficult to persuade, a possible solution to this problem from  
 615 the perspective of the sender is to consider a rougher partition of the network if the  
 616 structure allows it. In this case, after the link is created the sender is better off  
 617 refraining from trying to take advantage of the intricate connections between nodes  
 618 1 – 5. Instead, it treats them almost uniformly.<sup>30</sup>

619 While it might be challenging to directly apply Proposition 4.14 to very large  
 620 networks, it is common to observe clustering around certain nodes on such networks  
 621 (e.g. around opinion leaders). By the use of social media, a sender can treat these  
 622 clusters separately and it would be possible for her to benefit from the additional  
 623 connections the peripheral nodes have.

624 Proposition 4.14 provides a partial characterization for situations where the op-  
 625 timal value increases with the addition of a link. However, even if the network does  
 626 not have a star-like component, the optimal value can increase when the network  
 627 becomes denser. Interestingly, this might be the case also when multiple links are  
 628 added to the network. In Example 4.17, the optimal value increases despite making  
 629 it twice as dense. To show this, we first introduce a technical lemma.<sup>31</sup>

630 **Lemma 4.16.** *Let  $g \in G(N)$  and  $\pi \in \Pi$  be such that  $V_k^\pi(g) < 1$ . If there exists*  
 631  *$s \in S^\pi$  with  $s \in Z_x^g(\pi)$  and  $|\{i \in N : \alpha_i^{\pi,g}(s_i(g)) = x\}| > k$ , then there exists  $\pi' \in \Pi$*   
 632 *such that  $V_k^{\pi'} > V_k^\pi(g)$ .*

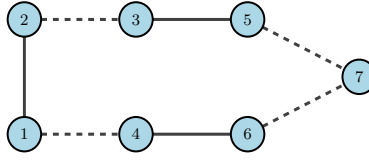
633 In words, if a communication strategy assigns positive probability to a signal in which  
 634 more than  $k$  agents vote for  $x$ , then this communication strategy does not achieve  
 635 the empty network optimal value, if the optimal value is less than 1 (which are the  
 636 most interesting cases).

637 **Example 4.17.** Let  $|N|=7$ ,  $k=4$ , and let  $g \in g(N)$  (w/o dashed lines) be given as  
 638 follows.

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<sup>30</sup>The approach of dividing the network in sectors which are treated uniformly in strategies has been implicitly featured in many proofs in this paper. For a more formal version, see Proposition 5.10 in Kerman and Tenev (2021). Finally, such an approach offers rich possibilities for practical applications and leveraging the natural properties of real-life social networks, which usually exhibit high degrees of clustering (Jackson and Rogers, 2007).

<sup>31</sup>This result is provided without proof as it readily follows.



639

640 By Lemma 3.3, the beliefs of agents 1 and 2 cannot be separated (the same holds for  
 641 agents 3 and 5, and 4 and 6). Moreover, note that if a communication strategy  $\pi \in \Pi$   
 642 never persuades agent 7, then  $V_4^\pi(g) < V_k^n$ . However, whenever agent 7 is persuaded  
 643 in a signal that implements  $x$ , the signal must feature at least 5 agents voting for  $x$ .  
 644 Thus, by Lemma 4.16, it holds that for any  $\pi \in \Pi$ ,  $V_4^\pi(g) < V_k^n$ .

645 Now, let  $g' \in G(N)$  be a circle obtained by adding links to  $g$  (the dashed lines).  
 646 By Proposition 4.10, it follows that there exists  $\pi' \in \Pi$  with  $V_4^{\pi'}(g') = V_k^n$ .  $\triangle$

### 647 *Discussion: The Voters' Perspective*

648 We mentioned after Proposition 4.13 that a decrease in the optimal value might be  
 649 interpreted as benefiting the voters. Similarly, we can interpret Proposition 4.14 also  
 650 from the perspective of the voters, in terms of voting for the “correct” outcome. One  
 651 way to measure whether voters vote correctly, as proposed by Lau and Redlawsk  
 652 (1997), is to check if they are making the same choices they would have made under  
 653 perfect information. In our case, a similar logic would lead us to examine whether a  
 654 voter is voting for the same alternative he would have voted for if he knew the true  
 655 state of the world (or equivalently, if the communication strategy is fully informative).

656 The optimal communication strategies on  $g$  and  $g'$  in Example 4.15 both put  
 657 probability 1 on the signal that sends  $x$  to all agents, i.e.  $x$  is implemented with  
 658 probability 1 in state  $X$ . This implies that under the denser network  $g'$ , the proba-  
 659 bility of implementing the correct outcome (the one matching the true state) is lower.  
 660 In particular, the probability of each individual voter voting correctly is lower on  $g'$ .<sup>32</sup>

661 It is intuitive that communication networks might help voters make correct deci-  
 662 sions with higher accuracy (Ryan, 2011; Sokhey and McClurg, 2012), which is, in a  
 663 broader sense, the case in our model as well; as Proposition 3.2 implies, adding a link  
 664 to an empty network (weakly) decreases the optimal value, increasing the probability  
 665 of a voter making the correct decision. In situations that involve heterogeneity in  
 666 voters, however, higher levels of incorrect voting (for some types of voters) might be  
 667 observed (Ryan, 2011; Watts, 2014). In our case, despite voters' prior and prefer-  
 668 ences being homogeneous, the probability of voting correctly might decrease when  
 669 the network is denser, depending on the specific positioning of new links.

670 Given two networks, while the optimal value might be higher in the denser one,  
 671 the lower bound of optimal values is achieved under the complete network (via the  
 672 optimal public communication strategy). This provides the highest probability of

<sup>32</sup>Hahn, von Sydow, and Merdes (2019) show that while voters might individually have the same accuracy as before, the probability of the correct collective decision might be worse on a network.

673 the correct outcome being implemented among all *optimal* communication strategies  
674 (for any possible network). Thus, even though the receivers in our model are not  
675 strategic, since they want the implemented outcome to match the true state, the  
676 complete network would provide the highest welfare for the receivers. Hence, if the  
677 receivers had the option to disclose their information to their neighbors (without a  
678 cost), then they would be willing to create links up to a complete network. In other  
679 words, while a denser network is not always beneficial to the receivers, the *densest*  
680 network is the most beneficial.

## 681 5 Conclusion

682 This paper investigates the optimal persuasion of voters who exchange private infor-  
683 mation. This is modeled as a fixed network, where neighbors can perfectly observe  
684 each other’s private messages sent by a centralized body. The sender wants to im-  
685 plement a certain proposal and commits in advance to a communication strategy  
686 which sends correlated messages to all receivers. This presents several difficulties as  
687 the sender’s problem cannot be readily simplified. Crucially, while there are parallels  
688 to the empty network case, straightforward strategies or strategies which reveal the  
689 truth in state  $X$  are not optimal in general.

690 The paper tests the naive intuition that more information provided to the receivers  
691 through the network would make them less manipulable. This is true in some cases  
692 (e.g. on a star or when adding links to an empty network). However, the presence  
693 of a network structure does not *always* impede the persuasion abilities of the sender.  
694 In fact, there exist many non-empty networks on which the sender can do as well as  
695 on the empty network (line, circle, networks with complete components).

696 Interestingly, it is possible that given two networks, the sender achieves a higher  
697 value on the denser one (e.g. star and circle). More importantly, the value of an op-  
698 timal communication strategy does not monotonically decrease when we add links to  
699 a network. While in many cases the sender’s persuasion capabilities are not affected  
700 when a link is added and the optimal value stays the same, in others it is even possible  
701 that the sender benefits from more communication among the receivers. In particular,  
702 the optimal value can experience significant fluctuations, reaching its upper bound by  
703 the addition of a single link. This is due to the fact that in some network structures,  
704 additional connections enable the sender to fully exploit the channels of information  
705 transmission among agents to her benefit. Moreover, this can be achieved by rela-  
706 tively simple communication strategies, which use very few signals and in which the  
707 cardinality of the message space is two.

708 Our results imply that simply encouraging more communication among voters  
709 is not necessarily a good solution to collective decision making problems. In fact,  
710 increased communication might make the implementation of the “correct” outcome  
711 less likely, which harms welfare. Thus, a policy intervention that encourages the

712 creation of more social ties requires a specific analysis of the network structure to  
 713 ensure maximum efficacy, lest it yield counterproductive results.

714 An interesting direction for future research would be to test to what extent opti-  
 715 mal communication under different networks exhibits a simple structure given that  
 716 agents use pure actions, or if certain networks would require optimal communication  
 717 strategies to employ many more messages and incorporate more information garbling.  
 718 Additionally, to bridge the gap between the current paper and settings where infor-  
 719 mation flows freely through all directed paths, one might investigate the intermediate  
 720 cases of limited information transmission, where private messages are shared beyond  
 721 direct neighbors but not to all agents on a directed path.

## 722 A Proofs

723 **Proof of Proposition 3.2** Let  $\pi \in \Pi$ . For each  $i \in N$ , assume that  $|S_i^\pi(g)| = c(i)$ .  
 724 Let  $R(i) = \{m_i^1, \dots, m_i^{c(i)}\} \subseteq S_i$  be a set of distinct messages for  $i$ . Moreover for  
 725 any  $j \in N$ ,  $q \in \{1, \dots, c(i)\}$ , and  $q' \in \{1, \dots, c(j)\}$  let  $m_i^q \neq m_j^{q'}$ .

726 For each  $i \in N$ , let  $\phi_i : S_i^\pi(g) \rightarrow R(i)$  be a bijection, so each *information neigh-*  
 727 *borhood* of  $i$  is mapped to a *unique message* in  $R(i)$ . For each  $\omega \in \Omega$  and  $s' \in S$ ,  
 728 define  $\pi' \in \Pi$ :

$$729 \quad \pi'(s'|\omega) = \begin{cases} \pi(s|\omega) & \text{if } \phi_i(s_i(g)) = s'_i, \quad \forall i \in N, \\ 0 & \text{otherwise.} \end{cases}$$

731 Note that the definition of  $\pi'$  implies that there is a bijection  $\phi : S^\pi \rightarrow S^{\pi'}$  such that  
 732 for each  $i \in N$ ,  $\phi(s) = s'$  if and only if  $\phi_i(s_i(g)) = s'_i$ . Hence,  $\pi'$  is a communication  
 733 strategy.

734 We want to show that the value of  $\pi'$  under the empty network is equal to the value  
 735 of  $\pi$  under  $g$ , i.e.,  $V_k^{\pi'}(g_0) = V_k^\pi(g)$ . What remains to be shown is that each receiver  
 736  $i$  has the same posterior belief upon observing  $s_i(g)$  under  $\pi$  and upon observing  
 737  $\phi_i(s_i(g))$  under  $\pi'$ . Let  $s' \in S^{\pi'}$  be such that  $s'_i \in \{m_i^1, \dots, m_i^{c(i)}\}$ . For any  $\omega \in \Omega$ ,  
 738 we have

$$739 \quad \lambda_i^{s'}(\omega) = \frac{\sum_{s \in S^{\pi'} : s_i = s'_i} \pi'(s|\omega) \lambda^0(\omega)}{\sum_{\omega' \in \Omega} \sum_{s \in S^{\pi'} : s_i = s'_i} \pi'(s|\omega') \lambda^0(\omega')} = \frac{\sum_{s \in S^\pi : s_i(g) = \phi^{-1}(s'_i)} \pi(s|\omega) \lambda^0(\omega)}{\sum_{\omega' \in \Omega} \sum_{s \in S^\pi : s_i(g) = \phi^{-1}(s'_i)} \pi(s|\omega') \lambda^0(\omega')}$$

$$740 \quad = \frac{\sum_{s \in A_i^\pi(g, \phi^{-1}(s'))} \pi(s|\omega) \lambda^0(\omega)}{\sum_{\omega' \in \Omega} \sum_{s \in A_i^\pi(g, \phi^{-1}(s'))} \pi(s|\omega') \lambda^0(\omega')} = \lambda_i^{\phi^{-1}(s'), g}(\omega).$$

742 Thus, for each  $s \in S^\pi$  it holds that  $\alpha^{\pi, g}(s) = \alpha^{\pi', g_0}(\phi(s))$ . Hence,  $V_k^{\pi'}(g_0) = V_k^\pi(g)$ .  
 743 Since any  $\pi \in \Pi$  on some network  $g$  can be replicated on the empty network,  $V_k^\pi \geq$   
 744  $V_k^\pi(g)$ .  $\square$



745 **Proof of Lemma 3.3** First, note that since  $\bar{N}_i(g) = \bar{N}_j(g)$ , we have  $A_i^\pi(g, s) =$   
 746  $A_j^\pi(g, s)$ . Hence,  $i$  and  $j$  have the same posterior belief, i.e. for any  $\omega \in \Omega$  and any  
 747  $s \in S^\pi$  it holds that  $\lambda_i^{s,g}(\omega) = \lambda_j^{s,g}(\omega)$ .

748 Let  $|S_i^\pi \times S_j^\pi| = c$ . Let  $R = \{m^1, \dots, m^c\}$  be a set of distinct messages. Define  
 749 a bijection  $\phi : S_i^\pi \times S_j^\pi \rightarrow R$ . That is, for any *tuple*  $(s_i, s_j), (t_i, t_j) \in S_i^\pi \times S_j^\pi$  it  
 750 holds that  $\phi(s_i, s_j) = \phi(t_i, t_j)$  if and only if  $(s_i, s_j) = (t_i, t_j)$ , so that each distinct  
 751 *combination of messages of  $i$  and  $j$*  (and not every distinct neighborhood) is mapped  
 752 to a distinct message in  $R$ .

753 Define  $S' = \{s' \in S \mid s \in S^\pi, s'_{-ij} = s_{-ij} \text{ and } \phi(s_i, s_j) = s'_i = s'_j \in R\}$ . In words,  
 754  $S'$  consists of signals obtained by replacing the messages of  $i$  and  $j$  with distinct  
 755 messages in  $R$  (for each distinct message combination) and leaving the other receivers'  
 756 messages unchanged, in each signal in  $S^\pi$ . Let  $\tau : S^\pi \rightarrow S'$  be a bijection such that  
 757 for any  $s \in S^\pi$  we have  $\tau(s) = s'$  if  $\tau(s_i, s_j) = s'_i = s'_j$  and  $s'_{-ij} = s_{-ij}$ .

758 For every  $s \in S^\pi$  and  $\omega \in \Omega$ , define  $\pi'(\tau(s)|\omega) = \pi(s|\omega)$ . It is clear that  $\pi'$  is a  
 759 communication strategy. Note that since the probability weights are the same under  
 760  $\pi$  and  $\pi'$ , receivers  $i$  and  $j$  still have the same posterior belief under  $\pi'$ , i.e. for any  
 761  $\omega \in \Omega$  and  $s \in S^{\pi'}$  it holds that  $\lambda_i^{s,g}(\omega) = \lambda_j^{s,g}(\omega)$ .

762 Next, we show that for any  $r \in \bar{N}_i(g)$ ,  $\omega \in \Omega$ , and  $s \in S^\pi$  we have  $\lambda_r^{s,g}(\omega) =$   
 763  $\lambda_r^{\tau(s),g}(\omega)$ . That is,

$$764 \quad \lambda_r^{s,g}(\omega) = \frac{\sum_{t \in A_r^\pi(g,s)} \pi(t|\omega) \lambda^0(\omega)}{\sum_{\omega' \in \Omega} \sum_{t \in A_r^\pi(g,s)} \pi(t|\omega') \lambda^0(\omega')} = \frac{\sum_{t \in A_r^{\pi'}(g,s)} \pi'(\tau(t)|\omega) \lambda^0(\omega)}{\sum_{\omega' \in \Omega} \sum_{t \in A_r^{\pi'}(g,s)} \pi'(\tau(t)|\omega') \lambda^0(\omega')}$$

$$765 \quad = \frac{\sum_{t' \in A_r^{\pi'}(g,\tau(s))} \pi'(t'|\omega) \lambda^0(\omega)}{\sum_{\omega' \in \Omega} \sum_{t' \in A_r^{\pi'}(g,\tau(s))} \pi'(t'|\omega') \lambda^0(\omega')} = \lambda_r^{\tau(s),g}(\omega).$$
 766

767 Finally, any  $r \notin \bar{N}_i(g)$  has the same posterior belief under  $\pi$  and  $\pi'$ , as it is not  
 768 affected by the transformation. Hence,  $V_k^{\pi'}(g) = V_k^\pi(g)$ .  $\square$

769 **Proof of Proposition 4.2** We will provide an optimal communication strategy for  
 770 the case of  $|\{i \in N : \delta_i^{g'} = 0\}| = k$ , which also yields value  $V_k^n$  for each network  
 771 obtained by adding a link to the empty network up to that point, that is for all  
 772 networks  $g'$  with  $|\{i \in N : \delta_i^{g'} = 0\}| > k$ . Assume that  $\lambda^0(Y)/\lambda^0(X) = \ell$ . Moreover,  
 773 let  $|\{i \in N : \delta_i^g = 0\}| = q \geq k$  and  $2k \geq n$ . So, there are  $q$  singleton receivers and  
 774  $n - q$  connected receivers. Denote the set of singleton receivers by  $N^q$  and the set of  
 775 connected receivers by  $N^c$ . Let  $S' = \{x, y\}^n$ . Define:

$$776 \quad R = \{s \in S' : \forall i \in N^c, s_i = x \text{ and } |\{j \in N^q : s_j = x\}| = k - (n - q)\}.$$

777 In words,  $R$  is the set of signals in which all connected receivers and  $k - n + q$  of  
 778 the singleton receivers observe  $x$ . Note that  $k - (n - q)$  is the required amount of  
 779  $x$  votes to fulfil the quota given that all connected receivers vote for  $x$ . Moreover,  
 780  $|R| = \binom{q}{k-n+q}$ . Finally, define:

$$781 \quad T = \{t \in S' : \forall i \in N^c, t_i = y \text{ and } |\{j \in N^q : t_j = x\}| = k\}.$$



782 So,  $T$  is the set of signals in which all  $n - q$  connected receivers and  $q - k$  singletons  
 783 observe  $y$ , while  $k$  singleton receivers observe  $x$ . Here  $|T| = \binom{q}{k}$ .

784 Recall that  $\mathbf{x}$  is such that  $\mathbf{x}_i = x$  for all  $i \in N$ . Define  $\pi$  as follows:

$$785 \quad \pi(s|\omega) = \begin{cases} 1 & \text{if } s = \mathbf{x} \text{ and } \omega = X, \\ 1 - \frac{n}{k\ell} & \text{if } s = \bar{y} \text{ and } \omega = Y, \\ \frac{n-k}{q\ell} \binom{q-1}{k-1}^{-1} & \text{if } s \in T \text{ and } \omega = Y, \\ \frac{1}{\binom{q}{k-n+q}^\ell} & \text{if } s \in R \text{ and } \omega = Y. \end{cases}$$

786

787 It can be easily checked that  $\pi$  is a communication strategy:

$$788 \quad \sum_{s \in S^\pi} \pi(s|Y) = 1 - \frac{n}{k\ell} + \binom{q}{k} \frac{n-k}{q\ell} \binom{q-1}{k-1}^{-1} + \binom{q}{k-n+q} \frac{1}{\binom{q}{k-n+q}^\ell}$$

$$789 \quad = 1 - \frac{n}{k\ell} + \frac{n-k}{q\ell} \frac{q}{k} + \frac{1}{\ell} = 1 - \frac{n}{k\ell} + \frac{n}{k\ell} = 1.$$

790

791 We will show that  $V_k^\pi(g) = V_k^n = \lambda^0(X)(n+k)/k$ . Under  $\pi$ , the connected agents  
 792 always observe the same message. For any  $s \in S^\pi$  with  $s_i = x$  for all  $i \in N^c$ , we  
 793 denote the information neighborhood  $s_i(g)$  of a connected receiver by  $\tilde{x}(i)$ . Note that  
 794 for any  $i \in N^c$ , we have  $\pi_i(\tilde{x}(i)|Y) = \frac{\binom{q}{k-n+q}}{\binom{q}{k-n+q}^\ell} = 1/\ell$ . Hence, for any  $i \in N^c$  and  
 795  $s \in S^\pi$  with  $s_i(g) = \tilde{x}(i)$  it holds that:

$$796 \quad \lambda_i^{s,g}(X) = \frac{\pi_i(\tilde{x}(i)|X)\lambda^0(X)}{\pi_i(\tilde{x}(i)|X)\lambda^0(X) + \pi_i(\tilde{x}(i)|Y)\lambda^0(Y)} = \frac{\lambda^0(X)}{\lambda^0(X) + \frac{1}{\ell}\lambda^0(Y)} = \frac{1}{2}.$$

797

798 Thus, a connected receiver  $i$  votes in favor of  $x$  upon observing  $\tilde{x}(i)$ .

799 Now, let  $i \in N^q$ . The probability of  $i$  observing  $x$  in state  $Y$  is:

$$800 \quad \pi_i(x|Y) = \sum_{s \in S^\pi: s_i=x} \pi(s|Y) = \sum_{s \in R: s_i=x} \pi(s|Y) + \sum_{t \in T: t_i=x} \pi(t|Y)$$

$$801 \quad = \frac{\binom{q-1}{k-n+q-1}}{\binom{q}{k-n+q}^\ell} + \binom{q-1}{k-1} \frac{n-k}{q\ell} \binom{q-1}{k-1}^{-1} = \frac{k-n+q}{q\ell} + \frac{n-k}{q\ell} = \frac{1}{\ell}.$$

802

803 Similar calculations as in the connected receiver case follow and thus, each singleton  
 804 receiver has posterior  $1/2$  that the state is  $X$  upon observing  $x$ . The value of  $\pi$  is  
 805 then:

$$806 \quad V_k^\pi(g) = \lambda^0(X) \cdot 1 + \lambda^0(Y) \left( \frac{n-k}{k\ell} + \frac{1}{\ell} \right) = \lambda^0(X) + \lambda^0(Y) \frac{n}{k\ell}$$

$$807 \quad = \lambda^0(X) + \lambda^0(Y) \frac{n}{k} \frac{\lambda^0(X)}{\lambda^0(Y)} = \frac{n+k}{k} \lambda^0(X) = V_k^n. \quad \square$$

808

809 **Proof of Proposition 4.4** As all components are complete, all of their elements  
 810 can be sent the same private message within every signal by Lemma 3.3. Let  $q_* \in \mathbb{N}$

811 be such that for each  $\mathcal{C}' \in \mathfrak{C}^{q^*}$  it holds that  $\sum_{C \in \mathcal{C}'} |C| \geq k$  and assume that there is  
812 no  $q' < q_*$  with the same property. Note that there are  $\binom{\ell}{q_*}$  many ways to choose  $q_*$   
813 components such that the total number of receivers in the components is at least  $k$ .  
814 Then, by Theorem 3.1 it follows that there exists  $\pi \in \Pi$  such that  $V_k^\pi(g) = V_{q_*}^\ell$ .  $\square$   
815 **Proof of Proposition 4.6** It follows readily that the value of the strategy outlined  
816 in Proposition 4.4 can be achieved with an alternative strategy which sends only a  
817 single  $y$  message per signal to every complete component in the network and uses an  
818 all- $x$  signal with probability 1 in state  $X$ .  $\square$   
819 **Proof of Proposition 4.8** In the empty network the value corresponding to  $k =$   
820  $q\alpha, n = q\beta$  (for  $q = 2, 3$ ) is the same as the value for  $k' = \alpha, n' = \beta$ , since  $V_k^n(\lambda^0) =$   
821  $\min\left\{\frac{n+k}{k}\lambda^0(X), 1\right\}$  (Theorem 3.1) and  $\frac{n+k}{k}\lambda^0(X) = \frac{q\alpha+q\beta}{q\beta}\lambda^0(X) = \frac{\alpha+\beta}{\beta}\lambda^0(X)$ .  
822 Therefore, if the network allows uniform treatment of parts with the minimal neces-  
823 sary size ( $q$ ) so that an equal number of nodes in every part has a neighborhood with  
824 at least one  $y$  message in it, the setup becomes equivalent to the empty network and  
825 allows obtaining the optimal value with private communication, so that if  $V_k^n = V_{q\alpha}^{q\beta}$ ,  
826 then  $V_k^n = V_\alpha^\beta$ .  $\square$   
827 **Proof of Proposition 4.10.** Consider communication strategy  $\pi$  given in the table,  
828 where  $w_1 = r_k^*$ ,  $w_2 = r_0^*$  from Proposition 3.1 and  $a = n - 2 - k$ . This makes a total  
829 of  $n + 2$  signals. Every node observes a message  $y$  in their information neighborhood  
830 in exactly  $a + 3$  signals. This leaves  $n - 1 - a$  signals in which  $i$  and all neighbors  
831 of  $i$  observe  $x$ . Given  $s' \in S^\pi$ , denote the information neighborhood  $s'_i(g)$  of  $i \in N$   
832 by  $\tilde{x}(i)$  if for all  $j \in \bar{N}_i(g)$  it holds that  $s'_j = x$ . Let  $i \in N$  and  $s \in S^\pi$  be such that  
833  $s_i(g) = \tilde{x}(i)$ .

$\pi$	$\omega = X$	$\omega = Y$
$(x, x, x, x, \dots, x, x, x, x)$	1	0
$(\underbrace{y, \dots, y}_a, x, x, x, \dots, x, x)$	0	$\frac{w_1}{n}$
$(x, \underbrace{y, \dots, y}_a, x, x, \dots, x, x)$	0	$\frac{w_1}{n}$
...	...	...
$(x, x, \dots, x, x, \underbrace{y, \dots, y}_a, x)$	0	$\frac{w_1}{n}$
$(x, x, \dots, x, x, x, \underbrace{y, \dots, y}_a)$	0	$\frac{w_1}{n}$
...	...	...
$(\underbrace{y, \dots, y}_{a-1}, x, x, \dots, x, x, y)$	0	$\frac{w_1}{n}$
$(y, y, y, y, \dots, y, y, y, y)$	0	$w_2$

It holds that:

$$\lambda_i^{s,g}(X) = \frac{\sum_{t \in A_i^\pi(g,s)} \pi(t|X) \lambda^0(X)}{\sum_{t \in A_i^\pi(g,s)} \pi(t|X) \lambda^0(X) + \sum_{t \in A_i^\pi(g,s)} \pi(t|Y) \lambda^0(Y)} = \frac{\lambda^0(X)}{\lambda^0(X) + \frac{(n-2-a)w_1}{n} \lambda^0(Y)}$$

835 Therefore,

$$\lambda_i^{s,g}(X) = \begin{cases} \frac{\lambda^0(X)}{1\lambda^0(X) + \frac{(n-2-a)}{n} \frac{\lambda^0(X)^n}{\lambda^0(Y)^k} \lambda^0(Y)} = \frac{1}{1 + \frac{n-2-a}{k}} = 1/2 & \text{if } \lambda^0(X) < \frac{k}{k+n}, \\ \frac{\lambda^0(X)}{\lambda^0(X) + (n-2-a)\lambda^0(Y)/n} \geq 1/2 & \text{if } \lambda^0(X) \geq \frac{k}{k+n}, \end{cases}$$

838 as the second condition always holds for  $\lambda^0(X) \geq \frac{k}{k+n}$ .

839 In each signal  $s \in S^\pi$  such that there exists  $i \in N$  with  $s_i = y$ , there are  $n - 2 - a$   
840 many receivers  $j \in N$  such that  $s_j(g) = \tilde{x}(j)$ . Hence, in each such signal at least  $k$   
841 receivers are persuaded. The value is equal to the empty network one, i.e.  $V_k^\pi(g) =$   
842  $\lambda^0(X) \cdot 1 + \lambda^0(Y)w_1 = \min\{\frac{n+k}{k}, 1\} = V_k^n$ .  $\square$

843 **Proof of Proposition 4.13.** First, we introduce the notion of an ‘‘anchor’’, as it  
844 will be central in proving this and other results.

845 **Definition A.1.** For any  $\pi \in \Pi$  and  $s \in S^\pi$ , the signal  $s$  is an *anchor* if  $\pi(s|X)\lambda^0(X) \geq$   
846  $\pi(s|Y)\lambda^0(Y)$ . The set of all anchors is denoted by  $An(\pi)$ .

847 It is easy to see that if  $x$  is implemented with positive probability under some  $\pi \in \Pi$ ,  
848 then  $\pi$  must have an anchor, and that every  $x$ -vote under a communication strategy  
849 with positive value is associated with at least one anchor. Moreover, if a receiver  $i$   
850 can uniquely identify the signal realization as an anchor, he votes for  $x$ .

851 Second, Lemma A.2 shows that without loss of generality any  $c \in Q(g)$  is *not*  
852 *pivotal* whenever it votes for  $x$ .

853 **Lemma A.2.** Let  $g \in G(N)$  be star-like,  $k < n$ , and let  $\pi \in \Pi$  be a communication  
854 strategy such that for any  $c \in Q(g)$ , there exists  $s \in S^\pi$  with  $\alpha_c^{\pi,g}(s) = x$  and  $c$  is  
855 pivotal in  $s$ . Then there exists  $\pi' \in \Pi$  such that for any  $s' \in S^{\pi'}$  with  $\alpha_c^{\pi',g}(s') = x$ ,  
856 node  $c$  is not pivotal in  $s'$  and  $V_k^{\pi'}(g) = V_k^\pi(g)$ .

857 *Proof.* First observe that for any  $c, c' \in Q(g)$ ,  $N_c(g) = N_{c'}(g)$ . Thus, by Lemma  
858 3.3, either all  $c \in Q(g)$  are pivotal or none of them is. Take any  $c \in Q(g)$  and note  
859 that  $t_c(g) = t$  for all  $t \in S^\pi$  (the information neighbourhood of  $c$  is  $t$ ). Therefore,  
860  $\lambda_c^{s,g}(X) \geq 1/2$  if and only if  $s$  is an anchor, so if  $\alpha_c^{\pi,g}(s) = x$  for some  $s \in S^\pi$ , it follows  
861 that  $s \in An(\pi)$ . Moreover, if  $c$  is pivotal in  $s$  and  $k < n$ , there exists  $i \in N \setminus Q(g)$   
862 such that  $\alpha_i^{\pi,g}(s_i(g)) = y$ . Furthermore,  $i$  votes for  $y$  in any other signal he associates  
863 with  $s$ , i.e. for any  $t \in A_i^\pi(g, s)$  it holds that  $\alpha_i^{\pi,g}(t_i(g)) = y$ . Thus, replacing  $i$ 's  
864 message in the anchor  $s$  with a *unique* message would enable  $i$  to uniquely identify  
865 the anchor and hence *reverse*  $i$ 's vote from  $y$  to  $x$  in  $s$  (see the remark after Definition  
866 A.1). Since  $c$  votes for  $x$  if and only if the signal is an anchor,  $c$ 's vote would *not*

867 *change* if the probabilities of the communication strategy do not change. It would  
 868 also keep everyone else's vote the same, as  $i$  is observed only by  $c' \in Q(g)$ .

869 To this end, let  $S' = \{s \in S^\pi \mid \alpha_c^{\pi,g}(s) = x \text{ and } c \text{ is pivotal in } s\}$ . In particular, let  
 870  $S' = \{s^1, \dots, s^r\}$ . Let  $t \in S'$  be such that there is  $i \in N$  with  $\alpha_i^{\pi,g}(t) = y$ . Note  
 871 that such  $i$  exists as per the discussion above. Let  $R = \{m^1, \dots, m^r\}$  be a set of  
 872 distinct messages such that for any  $j \in \{1, \dots, r\}$ ,  $m^j \notin S_i^\pi$ . Let  $S'' \subseteq S$  and define  
 873 a bijection  $\phi : S' \rightarrow S''$  such that for every  $j \in \{1, \dots, r\}$  and  $s^j \in S'$  it holds that  
 874  $\phi_i(s_i^j) = m^j$  and  $\phi_{-i}(s_{-i}^j) = s_{-i}^j$ .

875 Now, for any  $\omega \in \Omega$  and any  $s' \in (S^\pi \setminus S') \cup S''$ , let  $\pi' \in \Pi$  be defined as

$$876 \quad \pi'(s'|\omega) = \begin{cases} \pi(\phi^{-1}(s')|\omega) & \text{if } s' \in S'', \\ \pi(s'|\omega) & \text{if } s' \in S^\pi \setminus S'. \end{cases}$$

877

878 That is,  $S^{\pi'} = (S^\pi \setminus S') \cup S''$ . By the definition of an anchor, for any  $t \in S''$ , we  
 879 have  $\alpha_i^{\pi',g}(t_i(g)) = x$ , since *by construction*  $i$  observes the unique message only in this  
 880 anchor  $t$ . Therefore, there are  $k + 1$  receivers voting for  $x$  in  $t$ , which implies that  
 881 node  $c$  is *no longer pivotal*. Since  $\pi'$  preserves all probability weights it is true that  
 882 if  $s \in S''$ , then  $s \in \text{An}(\pi')$ .

883 Moreover,  $i$ 's votes in signals that are not in  $S''$  are unchanged, i.e. for any  
 884  $t \in S^{\pi'} \setminus S''$ ,  $\alpha_i^{\pi',g}(t_i(g)) = \alpha_i^{\pi,g}(t_i(g))$ . This holds because if  $s \in S'$  and  $t \in A_i^\pi(g, s)$ ,  
 885 then it holds that  $\alpha_i^{\pi,g}(t_i(g)) = y$  by the definition of  $S'$ . The transformation removes  
 886 the anchors in  $S''$  from the association set of every signal  $t \in S^{\pi'} \setminus S''$ , so if  $s \in S''$   
 887 then for every  $t \in S^{\pi'} \setminus S''$  it is true that  $t \notin A_i^{\pi'}(g, s)$ . This makes it even less likely  
 888 that  $i$  would vote for  $x$  in such signals, preserving its  $y$  votes between  $\pi$  and  $\pi'$ . The  
 889 transformation does not affect any other receivers' votes, hence  $V_k^{\pi'}(g) = V_k^\pi(g)$ .  $\square$

890 By Lemma A.2, assume without loss of generality that under  $\pi$ , node  $c$  is not pivotal  
 891 in signals in which he votes for  $x$ . In other words, if node  $c$  votes for  $x$ , then so do at  
 892 least  $k$  other nodes.

893 For all nodes  $i \in N$  and all  $t \notin \text{An}(\pi)$ , if  $t_c \neq s_c$  for all  $s \in \text{An}(\pi)$  then  $\lambda_i^{t,g}(X) <$   
 894  $1/2$ . So, if in a certain signal  $c' \in Q(g)$  receives a message different from all anchors,  
 895 *all receivers* would vote  $y$  in this signal.

896 Note that for two anchors  $s, t \in \text{An}(\pi)$  with  $s_c \neq t_c$ , it holds that  $A^\pi(g, s) \cap$   
 897  $A^\pi(g, t) = \emptyset$ . Define a bijection  $\phi : S^\pi \rightarrow S'$  such that  $\phi(s) = s'$  if  $s'_c = x$  and for  
 898 every  $j \in N \setminus Q(g)$ ,  $s'_j = (s_j, s_c)$ . That is, in signals in  $S'$  node  $c$  always observes  $x$   
 899 and messages of all  $j \in N \setminus Q(g)$  are modified so that they contain the information  
 900 previously provided by node  $c$  in signal  $s$ . In other words, the information  $c$  reveals  
 901 to nodes in  $N \setminus Q(g)$  is shifted to them while  $c$  observes the same message  $x$  in every  
 902 signal.

903 For every  $s' \in S'$  such that  $\phi(s) = s'$  and  $\omega \in \Omega$ , let  $\pi' \in \Pi$  be defined by  
 904  $\pi'(s'|\omega) = \pi(\phi^{-1}(s')|\omega)$ . As the probabilities of corresponding signals are the same  
 905 under  $\pi'$  as under  $\pi$  and  $c$ 's information under  $\pi$  is shifted to nodes in  $N \setminus Q(g)$

906 under  $\pi'$  (which are observed by  $c$ ), node  $c$ 's vote does not change. Moreover, the  
 907 votes of the nodes in  $N \setminus Q(g)$  do not change either. To see this, note that for any  
 908  $t' \in A_i^{\pi'}(g, s')$  there exists  $t \in A_i^\pi(g, s)$  such that  $\phi(t) = t'$ . This, together with  
 909 the definition of  $\phi$  implies that  $\sum_{t' \in A_i^{\pi'}(g, s')} \pi'(t'|\omega) = \sum_{t \in A_i^\pi(g, s)} \pi(t|\omega)$ . Thus, each  
 910  $j \in N \setminus Q(g)$  has the same posterior belief upon observing  $s \in S^\pi$  and  $\phi(s) \in S^{\pi'}$ .  
 911 Hence,  $V_k^{\pi'}(g) = V_k^\pi(g)$ .

912 As node  $c$  always observes the same message under  $\pi'$ , it has no effect on the  
 913 voting decisions of the other receivers. Moreover, node  $c$  is never pivotal in signals  
 914 in which he votes for  $x$ . Observe that under  $\pi'$ , it is *as if*  $c$  is always voting for  $y$ ,  
 915 since *all* of his  $y$  votes are preserved in  $\pi'$  and *none* of his  $x$  votes have an impact on  
 916 whether a signal implements  $x$  or not.

917 We can consecutively repeat the above procedure for node  $c$  for all  $c' \in Q(g)$ .  
 918 Thus, the setup is equivalent to having an empty network with  $n - m$  nodes. Hence,  
 919 we can assume without loss of generality that there exists a communication strategy  
 920  $\pi'' \in \Pi$  with  $|S_i^{\pi''}| = 2$  for any  $i \in N$  such that  $V_k^{n-m} = V_k^{\pi''}(g) \geq V_k^{\pi'}(g)$ .  $\square$

921 **Proof of Proposition 4.14** Take  $c \in Q(g)$ . Note that any observation that holds  
 922 for  $c$ , will also hold for any  $c' \in Q(g)$  by Lemma 3.3.

923 Observe that *in an optimal strategy*, if node  $c$  is *never* pivotal in signals which  
 924 implement  $x$ , then any transformation of the communication strategy which preserves  
 925 the other nodes' votes will *not* change the value of the strategy.

926 **Lemma A.3.** *For any optimal  $\hat{\pi} \in \Pi$  there exists an optimal  $\hat{\pi}' \in \Pi$  such that: (i)  $c$*   
 927 *is never pivotal in signals which implement  $x$ , (ii)  $|S_c^{\hat{\pi}'}| = 1$ , and (iii)  $V_k^{\hat{\pi}'}(g) = V_k^{\hat{\pi}}(g)$ .*

928 If the lemma holds, then it follows that node  $c$  never reveals or receives any conse-  
 929 quential information (in terms of value). *Observe that it is irrelevant if  $c$  is pivotal in*  
 930 *signals in which it votes for  $y$ . If such a signal implements  $x$ , changing the vote of  $c$*   
 931 *does not make a difference. If the signal does not implement  $x$  and  $c$  is pivotal in it,*  
 932 *changing the vote of  $c$  from  $y$  to  $x$  while keeping all other votes constant will strictly*  
 933 *increase the value of the strategy, contradicting the assumption that it is optimal.*

934 Therefore, if the lemma holds, in the best case-scenario for the sender, the situa-  
 935 tion would be equivalent to an empty network with  $n - m$  nodes and quota  $k$  where  
 936  $V_k^{\hat{\pi}'}(g) \leq V_k^{n-m}$ .

937 *Proof. (i)* Suppose that there is a signal  $t \in S^{\hat{\pi}}$  in which node  $c$  votes for  $x$ . Hence,  
 938 there is at least one anchor  $s \in An(\hat{\pi})$  with  $s_i = t_i$  for all  $i \in C$  and for every  $r \in S^{\hat{\pi}}$   
 939 such that  $r_i = s_i$  for all  $i \in C$ , node  $c$  also votes for  $x$ . The possible voting patterns  
 940 of nodes in  $C$  in such signals are: (a) all  $x$ ; (b)  $c$  votes  $x$  and zero or more nodes in  
 941  $C \setminus Q(g)$  vote for  $x$ .

942 In case (a),  $c$  is not pivotal. Consider case (b). It must be true that if some node  
 943  $\ell \in C \setminus Q(g)$  votes for  $y$  this is because it associates  $t$  with *more* signals than  $c$ . In  
 944 other words, in all signals  $r \in S^{\hat{\pi}}$  where  $(r_\ell, r_c) = (t_\ell, t_c)$  node  $\ell$  votes for  $y$  and this

945 *includes* the signals in which  $c$  *does not* vote for  $x$ . (This also includes the associated  
 946 anchors.) Thus,  $A_c^{\hat{\pi}}(g, t) \subsetneq A_\ell^{\hat{\pi}}(g, t)$ .

947 Notice the trivial fact that for every  $s, t \in S^{\hat{\pi}}$  with  $s_c \neq t_c$  and  $i \in C$ , it holds that  
 948  $A_i^{\hat{\pi}}(g, s) \cap A_i^{\hat{\pi}}(g, t) = \emptyset$ . So, whenever node  $c$  receives a different message in different  
 949 signals, these signals belong to *disjoint* association sets and the same observation for  
 950 every  $i \in C$ .

951 Let  $S_c^{\hat{\pi}} = \{m^1, \dots, m^\ell\}$  and let  $T$  be the set of signals in which receiver  $\ell$  votes  
 952 for  $y$  and receiver  $c$  votes for  $x$ . That is,

$$953 \quad T = \left\{ t \in S^{\hat{\pi}} \mid \alpha_\ell^{\hat{\pi}, g}(t_\ell(g)) = y \text{ and } \alpha_c^{\hat{\pi}, g}(t_c(g)) = x \right\}.$$

954 Define a bijection such that in signals in  $\hat{\pi}$  in which  $\ell$  votes for  $y$  and  $c$  votes for  
 955  $x$ , the message of  $\ell$  is changed to a *unique* message that is specific to each distinct  
 956 message of  $c$  and keep all other messages the same. Formally, let  $T' \subsetneq S$  and define  
 957  $\phi : T \rightarrow T'$  such that for any  $t \in T$  it holds that  $\phi(t) = t'$  if  $t'_\ell = (t_\ell, t_c) \in S'_\ell \setminus S_\ell^{\hat{\pi}}$  and  
 958  $t'_{-\ell} = t_{-\ell}$ .

959 Now for any  $\omega \in \Omega$  define a new strategy  $\hat{\pi}' \in \Pi$ , which transforms the signals in  
 960  $T$  according to  $\phi$  and keeps all other signals the same while preserving the probability  
 961 weights:

$$962 \quad \hat{\pi}'(s'|\omega) = \begin{cases} \hat{\pi}(s'|\omega) & \text{if } s' \in S^{\hat{\pi}} \setminus T, \\ \hat{\pi}(\phi^{-1}(s')|\omega) & \text{if } s' \in T. \end{cases}$$

964 Let  $s' \in S^{\hat{\pi}'}$  be such that  $\phi(s) = s'$  for some  $s \in T$ . Then,

$$965 \quad \lambda_\ell^{s', g}(X) = \frac{\sum_{t' \in A_\ell^{\hat{\pi}'}(g, s')} \hat{\pi}'(t'|X) \lambda^0(X)}{\sum_{\omega \in \Omega} \sum_{t' \in A_\ell^{\hat{\pi}'}(g, s')} \hat{\pi}'(t'|\omega) \lambda^0(\omega)} = \frac{\sum_{t' \in A_\ell^{\hat{\pi}'}(g, s')} \hat{\pi}(\phi^{-1}(t')|X) \lambda^0(X)}{\sum_{\omega \in \Omega} \sum_{t' \in A_\ell^{\hat{\pi}'}(g, s')} \hat{\pi}(\phi^{-1}(t')|\omega) \lambda^0(\omega)}$$

$$966 \quad = \frac{\sum_{t \in A_\ell^{\hat{\pi}}(g, s) \cap A_\ell^{\hat{\pi}}(g, s)} \hat{\pi}(t|X) \lambda^0(X)}{\sum_{\omega \in \Omega} \sum_{t \in A_\ell^{\hat{\pi}}(g, s) \cap A_\ell^{\hat{\pi}}(g, s)} \hat{\pi}(t|\omega) \lambda^0(\omega)} = \frac{\sum_{t \in A_\ell^{\hat{\pi}}(g, s) \subseteq T} \hat{\pi}(t|X) \lambda^0(X)}{\sum_{\omega \in \Omega} \sum_{t \in A_\ell^{\hat{\pi}}(g, s) \subseteq T} \hat{\pi}(t|\omega) \lambda^0(\omega)} \geq \frac{1}{2},$$

968 where  $\phi(t) = t'$  and the third equality follows from the definition of  $\phi$ ;  $A_\ell^{\hat{\pi}}(g, s) \cap$   
 969  $A_c^{\hat{\pi}}(g, s) = A_c^{\hat{\pi}}(g, s) \subseteq T$  follows from  $A_c^{\hat{\pi}}(g, t) \subsetneq A_\ell^{\hat{\pi}}(g, t)$  and the inequality follows  
 970 from the definition of case (b). Similarly, it holds that  $\lambda_c^{s', g}(X) \geq 1/2$ . This implies  
 971 that in  $\hat{\pi}'$  node  $\ell$  will vote for  $x$  whenever  $c$  votes for  $x$  in  $\hat{\pi}'$ . Additionally, node  $c$  will  
 972 keep its vote for  $x$  in the corresponding signals in  $\hat{\pi}$  and  $\hat{\pi}'$ . Thus, the transformation  
 973 does not change the vote of  $c$  in any signals. It only *increases* the number of  $x$  votes.  
 974 Observe that for  $s \in A_\ell^{\hat{\pi}}(g, t) \setminus A_c^{\hat{\pi}}(g, t)$  such that  $t \in T$ , it holds that  $\alpha_\ell^{\hat{\pi}, g}(t_\ell(g)) = y$   
 975 and the transformation will not decrease the value, as in such  $s$  nodes  $\ell$  and  $c$  must  
 976 already be voting for  $y$ . Hence,  $V_k^{\hat{\pi}'}(g) = V_k^{\hat{\pi}}(g)$ .

977 Such a transformation produces  $k + 1$   $x$  votes every time  $c$  votes for  $x$  in the  
 978 original strategy, making  $c$  not pivotal in such signals. Moreover, signals which do  
 979 not implement  $x$  under  $\hat{\pi}$  but have  $c$  vote for  $x$  will implement  $x$  under  $\hat{\pi}'$  after the  
 980 transformation.

981 Therefore, for any optimal  $\hat{\pi} \in \Pi$ , there exists  $\hat{\pi}' \in \Pi$  such that in every signal in  
 982 which  $c$  votes for  $x$  in  $\hat{\pi}$ , nodes in  $C$  vote for  $x$  in  $\hat{\pi}'$  such that  $V_k^{\hat{\pi}'}(g) = V_k^{\hat{\pi}}(g)$ . Thus,  
 983  $c$  is never pivotal in  $\hat{\pi}'$  in signals which implement  $x$ .

984 **(ii)** Keeping the messages of nodes in  $N \setminus C$  the same as in  $\hat{\pi}$  (and in  $\hat{\pi}'$ ), from  
 985 here onward, the transformation is the same as in the star network (see proof of  
 986 Proposition 4.13). Note that for two anchors  $s, t \in S^{\hat{\pi}}$  with  $s_c \neq t_c$ , it holds that  
 987  $A_c^\pi(g, s) \cap A_c^\pi(g, t) = \emptyset$ . Let  $S' \subseteq S$ . Define a bijection  $\tau : S^{\hat{\pi}'} \rightarrow S'$  such that  
 988  $\tau(s) = s'$  if  $s'_c = x$ , for  $j \in C \setminus Q(g)$ ,  $s'_j = (s_j, s_c)$ , and for  $\ell \in N \setminus C$ ,  $s'_\ell = s_\ell$ . That  
 989 is, in signals in  $S'$  node  $c$  always observes  $x$  and the messages of nodes  $C \setminus Q(g)$  are  
 990 modified so that they contain the information previously provided by node  $c$  in signal  
 991  $s$ . So, the information that node  $c$  reveals to nodes in  $C \setminus Q(g)$  is shifted to them  
 992 while node  $c$  observes the same message in every signal.

993 For any  $s' \in S'$  such that  $\tau(s) = s'$  and  $\omega \in \Omega$ , let  $\hat{\pi}'' \in \Pi$  be defined by  $\hat{\pi}''(s'|\omega) =$   
 994  $\hat{\pi}'(\tau^{-1}(s')|\omega)$ . As the probabilities of corresponding signals are the same under  $\hat{\pi}''$  as  
 995 under  $\hat{\pi}'$  and node  $c$ 's information under  $\hat{\pi}'$  is shifted to nodes in  $C \setminus Q(g)$  under  $\hat{\pi}''$   
 996 (which are observed by node  $c$ ), node  $c$ 's vote does not change. Moreover, the votes  
 997 of nodes in  $C \setminus Q(g)$  and in  $N \setminus C$  do not change either. To see this, note that for any  
 998  $i \in N$  and  $t' \in A_i^{\hat{\pi}''}(g, s')$  there exists  $t \in A_i^{\hat{\pi}'}(g, s)$  such that  $\tau(t) = t'$ . This, together  
 999 with the definition of  $\tau$  implies that  $\sum_{t' \in A_i^{\hat{\pi}''}(g, s')} \hat{\pi}''(t'|\omega) = \sum_{t \in A_i^{\hat{\pi}'}(g, s)} \hat{\pi}'(t|\omega)$ . Thus,  
 1000 every node has the same posterior belief upon observing  $s \in S^{\hat{\pi}'}$  and  $\tau(s) \in S^{\hat{\pi}''}$ .

1001 **(iii)** Parts (i) and (ii) imply that  $V_k^{\hat{\pi}''}(g) = V_k^{\hat{\pi}'}(g) = V_k^{\hat{\pi}}(g)$ .

1002 Hence, a communication strategy  $\hat{\pi}$  with  $V_k^{\hat{\pi}}(g)$  can be transformed into a strategy  
 1003 such that: node  $c$  is never pivotal in signals which implement  $x$ , it always receives  
 1004 the same message and the strategy preserves the value of the initial strategy.  $\square$

1005 Node  $c$  is thus a dummy node, whose  $x$  votes are inconsequential in the optimal  
 1006 strategy. Its  $y$  votes were irrelevant for the value to begin with, which also hold for  
 1007 all  $c' \in Q(g)$ . The maximum value of such an optimal strategy is therefore  $V_k^{n-m}$ .

1008 Finally, we show that there exists  $\hat{\pi} \in \Pi$  such that  $V_k^{\hat{\pi}}(g') = V_1^2$ . Let  $S' = \{x, y\}^n$ .  
 1009 Define  $R = \{s \in S' : \forall i \in (N \setminus C) \cup Q(g) \cup \{h\}, s_i = x, \text{ and } \forall j \in C \setminus (Q(g) \cup \{h\}), s_j = y\}$   
 1010 and let  $t \in S'$  be such that for all  $i \in N \setminus C, t_i = y$  and for all  $j \in C, t_j = x$ . Let  
 1011  $\hat{\pi} \in \Pi$  be defined as

$$1012 \quad \hat{\pi}(s|\omega) = \begin{cases} 1 & \text{if } s = \bar{x} \text{ and } \omega = X, \\ \min\{\frac{\lambda^0(X)}{\lambda^0(Y)}, \frac{1}{2}\} & \text{if } s = t \text{ and } \omega = Y, \\ \min\{\frac{\lambda^0(X)}{\lambda^0(Y)}, \frac{1}{2}\} & \text{if } s \in R \text{ and } \omega = Y. \\ \max\{1 - 2\frac{\lambda^0(X)}{\lambda^0(Y)}, 0\} & \text{if } s = \bar{y} \text{ and } \omega = Y. \end{cases}$$

1013

1014 Hence, we have  $V_k^{\hat{\pi}}(g') = \min\{3\lambda^0(X), 1\}$ .  $\square$

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